

PC Meeting of January 14, 2013

THE CITY OF FAYETTEVILLE, ARKANSAS

125 W. Mountain St. Fayetteville, AR 72701 Telephone: (479) 575-8267

PLANNING DIVISION CORRESPONDENCE

TO:

Fayetteville Subdivision Committee

FROM:

Jesse Fulcher, Current Planner Glenn Newman, Staff Engineer

THRU:

Jeremy Pate, Development Services Director

DATE:

January 7, 2013

LSD 12-4275: Large Scale Development (W. CENTER ST. AND S.W. CORNER OF DUNCAN AVE./WEST CENTER, 483 & 522): Submitted by JORGENSEN AND ASSOCIATES for properties located on WEST CENTER STREET AND THE SOUTHWEST CORNER OF DUNCAN AVENUE. The properties are zoned RMF-40, RESIDENTIAL MULTI-FAMILY, 40 UNITS PER ACRE AND DG, DOWNTOWN GENERAL and contain approximately 2.75 acres. The request is for 175 multi-family units with a parking deck.

Planner: Jesse Fulcher

Findings:

Property and Background: The subject property is zoned DG, Downtown General and RMF-40, Residential Multi-family, and is bounded by Center Street, Harmon Avenue and Duncan Avenue. This site is currently developed with an apartment complex, triplex and five single-family homes. Surrounding land use and zoning is depicted in *Table 1*.

Table 1
Surrounding Land Use and Zoning

Direction from Site	Land Use	Zoning
North	Residential	RMF-40, Residential Multi-family, 40 du/acre
South	Residential	RMF-40, Residential Multi-family, 40 du/acre
East	Residential	DG, Downtown General
		RMF-40, Residential Multi-family, 40 du/acre
West	University of Arkansas	RMF-24, Residential Multi-family, 24 du/acre

Proposal: The request is for Large Scale Development approval to construct a five-story, multifamily development with 175 dwelling units, 480 bedrooms, and a seven-story parking structure.

Adjacent Master Street Plan Streets: Center Street (Local), Harmon Avenue (Local), Duncan Street (Local).

Right-of-way being dedicated: Additional right-of-way dedication beyond the standard 25 feet from centerline may be required for a turn lane on Center Street, depending on existing conditions. Adequate right-of-way exists for Harmon and Duncan Avenue.

Street Improvements: Street improvements are recommended for all adjacent streets.

<u>Center Street</u> – Staff recommends that Center Street be improved to provide three travel lanes, including an east bound, west bound and center turn lane. A ten foot sidewalk shall be installed on the south side of the street with tree wells and street lights, as well as new curb and gutter and storm drains.

<u>Harmon Avenue</u> – Staff recommends that Harmon Avenue be improved to provide an 8 foot sidewalk on the east side of the street with tree wells and street lights, as well as new curb and gutter and storm drains.

<u>Duncan Avenue</u> – Staff recommends that Duncan Avenue be improved to provide a 10 foot sidewalk on the west side of the street with tree wells and street lights, as well as new curb and gutter and storm drains.

<u>Intersection (Center and Duncan)</u> – Staff recommends that the existing single head traffic light at Center and Duncan be replaced with a standard four-way traffic signal system, including pedestrian crossing signs and crosswalks at the north and west legs of the intersection.

Intersection (Center and Harmon) – Staff recommends that this intersection remain as a two-way stop intersection. Even though the added traffic from the proposed development will likely reduce the level of service for north and south-bound lanes below an acceptable LOS "D" during the AM, school PM and typical PM peak hours, the impact of the development on this intersection is relatively small. Furthermore, the north/south legs of this intersection handle the least amount of traffic between the two intersections. Staff is more concerned with maintaining service levels for Center Street, the primary east/west route that would be negatively impacted if the intersection was converted to a four-way stop condition. Additionally, the signalized intersection of Duncan and Center is just 300 feet to the east, creating an additional stop condition for east/west traffic already.

The applicant shall install crosswalks at the north, south and east legs of the intersection, and install lighted pedestrian warning signs, such as Rapid Flash Beacons or LED lighting embedded into the crosswalks. The crosswalk on Center Street shall be fitted with LED lighting to increase visibility. The final location and design shall be approved by city staff prior to construction plan approval. City staff will continue to closely monitor this intersection after development and will install additional traffic control devices if necessary.

Tree Preservation: See report from Urban Forester.

Parks: Fees in the amount of \$74,360 for the proposed 175 units are due prior to the issuance of building permits. Credit is given for the existing 34 multi-family units and 5 single-family units.

Parking and Loading: The applicant proposes to construct a seven-level parking garage internal to the site to include 391 parking spaces, 33 motorcycle/scooter spaces, and 100 bike racks. Because the applicant is proposing to utilize a parking garage instead of a parking lot, landscaping requirements, such as tree islands and shrubs, are not required.

Urban Residential Design Standards: Staff has completed the review of the proposed elevations for compliance with the Urban Residential Design Standards and finds that the proposal complies with the minimum requirements.

Height Variance: The underlying DG, Downtown General and RMF-40 zoning districts restrict building height to 4 stories or 56 feet, which ever is less, or 60 feet, respectively. Building height is measured vertically from the existing natural grade to any part of the structure, excluding appurtenances, such as an elevator shaft, parapet, antennas, chimneys, etc that are usually required to be placed above the roof and not intended for human occupancy.

Until recently, the Planning Commission reviewed height variances. However, the zoning code was amended so that height variances are presented to the Board of Adjustment, who should be reviewing variances of the zoning chapter. A variance from the height limit of the Downtown General and RMF-40 zoning districts was approved by the Board of Adjustment on January 7, 2013.

Recommendation: Staff recommends approval of **LSD 12-4275** with the following conditions:

Conditions of Approval:

- 1. Planning Commission determination of street improvements:
 - a. <u>Center Street</u>: Staff recommends that Center Street be improved to provide three travel lanes, including an east bound, west bound and center turn lane. A ten foot sidewalk shall be installed on the south side of the street with tree wells and street lights, as well as new curb and gutter and storm drains.
 - b. <u>Harmon Avenue</u>: Staff recommends that Harmon Avenue be improved to provide an eight foot sidewalk on the east side of the street with tree wells and street lights, as well as new curb and gutter and storm drains. The final striping plan shall be approved by staff prior to construction plan approval.
 - c. <u>Duncan Avenue</u>: Staff recommends that Duncan Avenue be improved to provide a ten foot sidewalk on the west side of the street with tree wells and street lights, as well as new curb and gutter and storm drains.
 - d. Intersection (Center and Duncan) Staff recommends that the existing single head traffic light at Center and Duncan be replaced with a standard four-way traffic signal system with video monitoring system. Improvements shall also include pedestrian crossing signs and crosswalks at the north and west legs of the intersection. Pedestrian crossing warning sign(s) shall be installed east of the intersection to increase motorist awareness of the upcoming crosswalks.
 - e. <u>Intersection (Center and Harmon)</u> Staff recommends that this intersection remain as a two-way stop intersection. Even though the added traffic from the proposed development will likely reduce the level of service for north and south-bound lanes below an acceptable LOS "D" during the AM, school PM and typical PM peak hours,

the impact of the development on this intersection is relatively small. Furthermore, the north/south legs of this intersection handle the least amount of traffic between the two intersections. Staff is more concerned with maintaining service levels for Center Street, the primary east/west route that could be negatively impacted if the intersection was converted to a four-way stop condition. Additionally, the signalized intersection of Duncan and Center is just 300 feet to the east, creating an additional stop condition for east/west traffic.

The applicant shall install crosswalks at the north, south and east legs of the intersection, and install lighted pedestrian warning signs, such as Rapid Flash Beacons or LED lighting embedded into the crosswalks. The crosswalk on Center Street shall be fitted with LED lighting to increase visibility. The final location and design shall be approved by city staff prior to construction plan approval. City staff will continue to closely monitor this intersection after development and will install additional traffic control devices if necessary.

f. <u>Street Repairs</u>: The condition of the surrounding streets shall be cataloged before and after construction. Any damage to existing public infrastructure shall be repaired prior to occupancy permits.

1/3/12: THE SUBDIVISION COMMITTEE RECOMMENDED IN FAVOR OF THE STREET IMPROVEMENTS.

2. Planning Commission determination of compliance with Urban Design Standards. *Staff finds that the proposed structure meets for Urban Design Standards*.

1/3/12: THE SUBDIVISION COMMITTEE RECOMMENDED IN FAVOR OF THE DESIGN.

3. Planning Commission determination of a waiver from Chapter 166.13 Underground Utility Wires. The applicant is requesting approval to relocate existing overhead power lines and service lines from the west side of Duncan to the east side, as opposed to relocating these lines underground. Staff finds in favor of the request due to circumstances unique to this particular application. The existing overhead main line only serves the homes on the east side of Duncan, which have overhead service. Relocating the existing main line underground will still require power poles to be placed along Duncan Avenue to maintain overhead service to each home. This would meet the letter, but not the intent of the code. The applicant could potentially obtain permission from six different home owners to convert the electric service to their homes from overhead to underground, but this not required under the code and would be an undue hardship to the applicant. Further, each home owner would have to grant a utility easement across their front yard, and endure the installation of the new underground facilities.

1/3/12: THE SUBDIVISION COMMITTEE RECOMMENDED IN FAVOR OF THE REQUESTED VARIANCE.

4. The applicant shall pay parks fees in the amount of \$74,360 for the proposed 175 units prior to the issuance of building permits. Credit may be applied for the existing on-site

residential dwelling units.

- 5. The final location of all access ramps shall be approved by the Engineering Department prior to construction plan approval.
- 6. The final location of all new light poles, traffic signals, traffic control boxes, and pedestrian signage shall coordinated with Transportation, Planning and Engineering staff during construction plan development and shall be approved prior to construction plan approval. In no case shall these items reduce the approved sidewalk widths.
- 7. The following revisions are required prior to building permit approval:
 - a. Show location of improvements, including ADA access ramps on construction plans.
 - b. The existing right-of-way for Center Street shall be clearly marked to ensure that at least 25' of right-of-way is being provided from centerline, as required by the Master Street Plan, or as necessary to allow all approved street improvements to occur.
 - c. Relocate the transformer outside of the undeveloped right-of-way.
 - d. Update building elevations to reflect Board of Adjustment conditions of approval.

Standard conditions of approval:

- 8. Impact fees for fire, police, water, and sewer shall be paid in accordance with City ordinance.
- 9. Plat Review and Subdivision comments (to include written staff comments provided to the applicant or his representative, and all comments from utility representatives: AR Western Gas, SWBT, Ozarks, SWEPCO, Cox Communications).
- 10. Staff approval of final detailed plans, specifications and calculations (where applicable) for grading, drainage, water, sewer, fire protection, streets (public and private), sidewalks, parking lot(s) and tree preservation. The information submitted for the plat review process was reviewed for general concept only. All public improvements are subject to additional review and approval. All improvements shall comply with City's current requirements.
- 11. All exterior lights shall comply with the City lighting ordinance. Manufacturer's cutsheets are required for review and approval prior to issuance of a building permit.
- 12. All mechanical/utility equipment (roof and ground mounted) shall be screened using materials that are compatible with and incorporated into the structure. A note shall be clearly placed on the plat and all construction documents indicating this requirement.
- 13. Trash enclosures shall be screened on three sides with materials complimentary to and compatible with the principle structure. Elevations of the proposed dumpster enclosure shall be submitted to the Planning and Solid Waste Divisions for review prior to building permit.

- 14. All freestanding and wall signs shall comply with ordinance specifications for location, size, type, number, etc. Any proposed signs shall be permitted by a separate sign permit application prior to installation.
- 15. All existing utilities below 12kv shall be relocated underground. All proposed utilities shall be located underground.
- 16. Large scale development shall be valid for one calendar year.
- 17. Prior to building permit, a cost estimate for all required landscaping is to be submitted to the Landscape Administrator for review. Once approval is gained, a guarantee is to be issued (bond/letter of credit/cash) for 150% of the cost of the materials and installation of the plants. This guarantee will be held until the improvements are installed and inspected, at the time of Certificate of Occupancy.
- 18. Prior to the issuance of a building permit the following is required:
 - a. Grading and drainage permits
 - b. An on-site inspection by the Landscape Administrator of all tree protection measures prior to any land disturbance.
 - c. Separate easement plat for this project that shall include the tree preservation area and all utility easements.
 - d. Project Disk with all final revisions
 - e. One copy of final construction drawings showing landscape plans including tree preservation measures submitted to the Landscape Administrator.
 - f. Completion of all required improvements or the placement of a surety with the City (letter of credit, bond, escrow) as required by Section 158.01 "Guarantees in Lieu of Installed Improvements" to guarantee all incomplete improvements. Further, all improvements necessary to serve the site and protect public safety must be completed, not just guaranteed, prior to the issuance of a Certificate of Occupancy.

Planning Commission Action:	□ Tabled	□ Denied	☐ Forwarded
Meeting Date: January 14, 2013 Motion: Second: Vote:			

Fayetteville Unified Development Code

166.13 Underground Utility Wires

- (A) In the new residential developments requiring Planning Commission approval and new commercial developments all utility wires, lines, and/or cable in said developments utilized by electric and/or telecommunications companies shall be placed underground.
- (B) Waiver. In case of hardships, (including but not limited to financial, geological, environmental, or regulatory) unique to the subject property, the Planning Commission may grant a waiver, on a permanent or temporary basis, to allow the erection, construction, installation, maintenance, use or operation of poles and overhead wires and associated overhead structures.
- (C) Exemptions. The following shall be exempt from the requirements of this section:
 - (1) Overhead wires, supporting structures, and associated structures of a temporary nature which provide temporary service. A permit obtained from the Zoning and Development Administrator for said temporary service, addressing the nature and duration of said service, shall be required.
 - (2) Existing lines of 12Kv and above.
 - (3) A single power pole near the exterior boundary of a development shall be allowed to provide connections for underground service.
- (D) Nothing herein shall be construed to usurp the authority of the Arkansas Public Services Commission and in all instances of conflict, the rules and regulations of said Arkansas Public Service Commission shall prevail.

(Ord. No. 4100, §2 (Ex. A), 6-16-98; Ord. No. 4169, §1, 6-16-99)



THE CITY OF FAYETTEVILLE, ARKANSAS

PARKS AND RECREATION DIVISION
1455 S Happy Hollow Rd
Fayetteville, AR 72701
P (479) 444-3471 F (479) 521-7714

TDD (Telecommunications Device for the Deaf) (479) 521-1316

URBAN FORESTRY DIVISION

LANDSCAPE REGULATIONS - Chapter 177

To: Jorgensen and Associates, Blake Jorgensen

CC: Jesse Fulcher, Current Planner

From: Megan Dale, Urban Forester/Landscape Administrator

Date: 14 January 2013

Subject: LSD 12-4275: West Center Planning Commission Review Comments

Applicable Requirements:

Υ	Site Development & Parking Lot Standards
Y	Street Tree Planting Standards
N/A	Stormwater Facilities

Plan Checklist:

Y= submitted by applicant *N*=required by City Code but not included on submitted plan *NA*= not applicable

Tech Plat	SC	PC	
			All Landscape Plans
Υ	Υ	Y	Irrigation notes either automatic or hose bib 100' o.c. (177.03A.7.g & 177.04.B.3.a)
Y	Y	Y	Species of plant material identified (177.03.A.7.d & e)
Υ	Υ	Υ	Size of plant material at time of installation indicated minimum size 2" caliper for trees and 3 gal. shrubs (177.03.A.7.b & c)
Y	Y	Y	Soil amendments notes include that soil is amended and sod removed (177.03.C.6.b)
Υ	Υ	Υ	Mulch notes indicate organic mulching around trees and within landscape beds (177.03.C.6.c & d)
Ν	Ν	N	LSD and Subdivisions plans stamped by a licensed Landscape Architect, others by Landscape Designer (177.03.B)
Υ	Υ	Y	Planting bed contained by edging (177.03.C.6.f)
Y	Υ	Y	Planting details according to Fayetteville's Landscape Manual (177.03.C.6.g)

Tech Plat	SC	PC	
1			Site Development & Parking Lot Standards
NA	NA	NA	Wheel stops/ curbs (177.04.B.1)
NA	NA	NA	Interior landscaping (177.04.C) Narrow tree lawn (8' min width, 37.5' min length/ 1 tree per 12 spaces) OR Tree island (8' min. width, 18.7' min. lenght/1 tree per 12 spaces) All parking lot trees must be deciduous (177.04.C.3)
NA	NA	NA	Placement of Trees (177.04.C.2) Either side at points of access (entrance/exit)
NA	NA	NA	Perimeter landscaping (177.04.D) Side and rear property lines (5' wide landscaped) Front property line (15' wide landscape) (177.04.D.2.a) Shade trees planted on south and west sides of parking lots (177.04.D.2.e) Parking lot adjacent to R.O.W continuous row planting of shrubs - 50% evergreen. Remaining landscaping to be ground cover and / or turf.) (177.04.D.4a) NOTE: Shade trees are described in street tree planting standards
		10	Street Tree Planting Standards (time of F.P. or permit) (177.05)
NA	NA	NA	Residential Subdivisions- 1 large species shade tree/ lot tree planted within R.O.W. if possible
Υ	Υ	Υ	Nonresidential Subdivision- 1 large species shade tree/30 L.F. tree planted within 15-25' greenspace
Ν	Υ	Υ	Urban Tree Wells-urban streetscape only- 8' sidewalk, trees every 30 L.F. (177.05.B.3.a-f)
NA	NA	NA	Structural Soil-if urban wells are used, a note or detail of structural soil must be indicated on the landscape plan
NA	NA	NA	Timing of planting indicated on plans (subdivisions only) (177.05.A.4)
NA	NA	NA	Written description of the method for tracking plantings (177.05.A.4.e)
Ν	Υ	NA	Plan contains 3-year Maintenance and Monitoring Agreement. The owner shall deposit with the City of Fayetteville a surety for approved landscape estimate. (177.05.A.2.e)
Tech Plat	SC	PC	
			Stormwater Facilities (time of F.P. or permit) (177.06.A – C)
NA	NA	NA	1 deciduous or evergreen tree/ 3000 square feet
NA	NA	NA	4 large shrubs or small trees (3 gal) / 3000 square feet
NA	NA	NA	6 shrubs or grasses (1 gal) / 3000 square feet
NA	NA	NA	Ground cover unless seed or sod is specified
NA	NA	NA	50% of facility planted with grass or grass like plants

Conditions of Approval:

- 1. Address items above marked with "N" and redlines.
- 2. Update Landscape Requirements Table. Show 7 on-site mitigation and 22 tree escrow.
- 3. Include tree well detail.
- 4. Prior to Building Permit approval, all required landscaping will require a performance bond and a completed Landscape Surety Form. Submit a landscape estimate for review at time of construction plan review.

- 5. Prior to Certificate of Occupancy, a 3-year Maintenance Plan must be submitted with a 3-year surety (letter of credit, bond or cash) and completed Landscape Surety Form.
- 6. Landscape Architect of record shall inspect site and direct Contractor to make changes to meet Approved plans and details prior to Urban Forester Certificate of Occupancy inspection. No changes to the approved landscape plan may be made without Urban Forester approval.



THE CITY OF FAYETTEVILLE, ARKANSAS



PARKS AND RECREATION DIVISION 1455 S Happy Hollow Rd Fayetteville, AR 72701 P (479) 444-3471 F (479) 521-7714

TDD (Telecommunications Device for the Deaf)
(479) 521-1316

URBAN FORESTRY DIVISION

TREE PRESERVATION AND PROTECTION - Chapter 167

To:

Jorgensen and Associates, Blake Jorgensen

CC:

Jesse Fulcher, Current Planner

From:

Megan Dale, Urban Forester/Landscape Administrator

Date:

14 January 2013

Subject:

LSD 12-4275: West Center Planning Commission Review Comments

Requirements Submitted:

Υ	Initial Review with the Urban Forester	
N/A	Site Analysis Map Submitted	
N/A	Site Analysis Written Report Submitted	
N/A	Complete Tree Preservation Plan Submitted	
N/A	Tree Mitigation Form Submitted	
N/A	Tree Preservation Wavier Submitted	

Canopy Measurements: Site includes two different zoning requirements

Total Site Area (minus Master Street Plan ROW, existing easements, and Dedicated Par	kland)
acres	1.68
square feet	73,169
Existing Tree Canopy (minus existing easements)	
acres	0.45
square feet	19,810
percent of site area	27.1%
Tree Canopy Preserved	
acres	0.02
square feet	980
percent of total site area	1.3%
Tree Canopy Removed (including off-site canopy)	
square feet	18,830
percent of total site area	25.7%
Site Percent Min. Canopy Required – Zoning DG	10%

Total Site Area (minus Master Street Plan ROW, existing easements, and Dedicated Parklan	
acres	0.44
square feet	19,007
Existing Tree Canopy (minus existing easements)	
acres	0.22
square feet	9,679
percent of site area	50.9%
Tree Canopy Preserved	
acres	0.10
square feet	4,280
percent of total site area	22.5%
Tree Canopy Removed (including off-site canopy)	
square feet	5,399
percent of total site area	28.4%
Site Percent Min. Canopy Required – Zoning DG and RMF-40	20%

Mitigation. Required -

Canopy Below Required	Preservation Priority/Type	Forestation Base Density (ft2)	Number of 2" caliper trees to be planted
6,337 ft2	High Priority	218	29
ft2	Mid Priority	290	
ft2	Low Priority	436	
6,047 ft2	Total Mitigation		29

On-site Mitigati	on = 7 trees		
Tree Escrow eq	uivalent of 22 trees	at \$675 each	= \$14,850

Mitigation	Type Requested: ☑ On-Site	Off-Site	☐ Tree Escrow	☐ Not Requested Yet
Mitigation	Type Requested Appl	roved: XES	□NO	

TREE PROTECTION PLAN CHECKLISTS AND COMMENTS: Plan Checklist:

NA = not applicable

Yes = submitted by applicant

No = required by City Code but not included on submitted plan

The Site Analysis Plan [167 04(H)(1)]

Tech Plat	SD	PC	Site Analysis Plan Components	
Υ	Υ	Υ	5 year aerial check on existing trees	
Υ	Υ	Υ	Property Boundary	
Υ	Υ	Υ	Natural Features 100ft beyond property line shown	
Υ	Υ	Υ	Existing Topography with slopes ≤ 15% highlighted	
Υ	Υ	Υ	Soils	

Page 2 of 4

Υ	Υ	Υ	Significant Tree(s): 24", 18" and 8" DBH
Υ	Υ	Υ	Table listing Sig. Trees with species, size, health, priority
Υ	Υ	Υ	Grouping of Trees: all other trees that do not meet significant requirements
Υ	Y	Υ	Table listing Grouped Trees with average species, size, health, priority
Υ	Υ	Y	All existing utilities
N/A	Υ	Υ	All perennial and intermittent streams with approximate center line
N/A	Y	Υ	Floodplains/Floodways
Υ	Υ	Υ	Existing street, sidewalk or bike path ROW
Υ	Υ	Υ	Submitted Site Analysis Plan

The Analysis Plan Report [167.04(H)(4)]

Tech Plat	SD	PC	Analysis Plan Report Components
Υ	Υ	Υ	Detail Design Approaches used to minimize damage to OR removal of existing canopy
Υ	Υ	Υ	Justification for removal of individual or groupings of trees/canopy
Υ	Υ	Υ	Details providing information on on-site mitigation OR off-site alternatives
Υ	Υ	Υ	Submitted Analysis Report

Tree Preservation Plan [167.04(H)(2)]

Tech Plat	SD	PC	Tree Preservation Plan Components
N	Υ	Υ	Shows ALL Proposed Site Improvements
Υ	Υ	Υ	Delineates trees/canopy to be preserved and removed
Υ	Υ	Υ	Delineates existing and proposed grading
N	Υ	Υ	Depict limits of soil disturbance
			Detail methods that will be used to protect trees during
			construction:
N	Υ	Υ	Tree Protection Fencing
N	Υ	Υ	2. Limits of Root Pruning
N	N	N	3. Traffic flow on work site
N	N	N	Location of material storage
N	N	N	5. Location of concrete wash out
N	N	N	6. Location of construction entrance/exit
N	Υ	Υ	Location of ALL existing and new utility/drainage easements

Conditions of Approval:

- 1. Address all items above marked with "N" and redlines.
- 2. Add note that all tree preservation fencing edges will be root pruned with an air spade prior to excavation for building foundation or sidewalk.
- 3. On Tree Preservation Demo plan include notes about how drives, walls will be removed with minimal root damage.
- 4. Explore options for on-site mitigation opposed to all tree escrow.
- 5. Prior to Building Permit approval, all required landscaping will require a performance bond and a completed Landscape Surety Form. Submit a landscape estimate for review at time of construction plan review.

6.	Prior to Certificate of Occupancy, a 3-year Maintenance Plan must be submitted with a 3-year surety (letter of credit, bond or cash) and completed Landscape Surety Form.												
	×												



December 05, 2012

To:

City of Fayetteville Planning Staff

From:

Chris Baribeau, AIA

Modus Studio

Seth Mims

Specialized Real Estate Group

Blake Jorgensen

Jorgensen & Associates

Re:

West Center Large Scale Development Submission | Project Narrative

The nature of urban infill development and planning in this city seeks a positive, relevant, and appropriate armature for the continued progress of Fayetteville. As this place continues its journey as one of the top ten places in the country to live and hosts the state's flagship University, this multifamily projects seek to add proper density and enhance the quality of walkable urban life in and around the Downtown Fayetteville area.

The Project Center proposal is a multifamily project located on the block bound by Harmon Avenue, Center Street, and Duncan Avenue on an approximately 2 acre site adjacent to the University of Arkansas. This location is the northern edge of a populated and thriving multifamily neighborhood. All surrounding property, and a small portion of this proposal, is zoned RMF-40. The remainder of this project site is zoned Downtown General with a strong, walkable connection (walkscore of 77 'Very Walkable') to not just the University, but also the Dickson Street Entertainment District, and the Historic Fayetteville Square. This zoning also allows for the proper range of uses that will allow for basic neighborhood amenities such as coffee shops to exist. Project Center seeks to provide a new sustainable community consisting of 175+/- units and 447+/- beds within the established multifamily context. Interior to the site, the project will have a mostly embedded, multi-story parking garage able to support 408+/- automobiles, motorcycles, scooters, and 100+ covered bicycle spaces. The project will privilege walk-ability and bike-ability over drive-ability.

Project Center has the opportunity to be a unique catalyst in the Fayetteville core. Within a sustainable culture resides a new and distinctive demographic; a generation seeking something better than status quo and an aesthetic beyond traditional norms. This project seeks to embrace the fresh tendencies for modern sustainability that permeate the exceedingly knowledgeable, diversified and cultured people that will ultimately inhabit the project.

The development and design team hold certain standards for the character of the project. Quality local materials and the real accountability of place are guidelines for the project perspective. The design intent maintains the following basic principles:

- modern, simple spaces
- quality of real materials that support sustainability through longevity
- design rooted in the uniqueness of place, enabling sustainability through community ownership
- building/site and interior/exterior relationships that reinforce the walkable urban fabric and character
- successful value-driven design decisions in lieu of bottom dollar defaults
- contemporary/flexible programming that supports present relevance and anticipates future uses
- transit oriented development aligned with the City of Fayetteville 2030 plan

Sincerely,

Chris M. Baribeau, AIA modus studio

124 WEST SUNBRIDGE, SUITE 5 • FAYETTEVILLE, ARKANSAS 72703 •

(479) 442-9127 • FAX (479) 582-4807

DAVID L. JORGENSEN, P.E., P.L.S. JUSTIN L. JORGENSEN, P.E. BLAKE E. JORGENSEN, P.E. JARED S. INMAN, P.E.

10/12/12

City of Fayetteville 113 W. Mountain Fayetteville, AR 72701

Attn: Jesse Fulcher, Associate Planner Re: LSD-00-4275 West Center

Dear Jesse;

Please find the updated preliminary Construction Plans for the West Center LSD. The plans have been modified as per comments received at the Technical Plat review. Included in this submittal are a Traffic Study, updated plans, and supplemental architectural documents from Modus Studio.

As part of this correspondence, we'd like to try and clarify some of the concerns/questions that were discovered during the initial review:

Harmon Avenue is currently a mixed width road, where portions have curb and others don't. The Rightof-Way does expand from a total of 50' to a total of 66.67' on the north end. We plan to improve the east side of this road with a full curb section along with an 8' sidewalk along the back-of-curb. The improved road will result in a uniform width of 24' of roadway. No turn lane is planned on the north end of Harmon for several reasons; by decreasing the width of this portion of the road, site distance triangles will be improved and the smaller intersection will provide more traffic calming for pedestrian crossing at this intersection. Additionally, an exit only from the parking deck has been provided to the east to Duncan, this will aid in reducing out-bound traffic to Harmon. From discussions with Fayetteville High School, it is their desire to limit student traffic on Harmon towards the school, Harmon would ultimately provide game-day traffic, namely for visiting schools (visitor facilities are on the north end of the campus). Having no turn lane on the north end will also aid in preserving the existing trees that are located along the east side of Harmon.

Center Street will be widened on the south side to allow for 3 three lanes (one turn lane). The actual centerline and right-of-way do not run parallel to the existing road; the existing right-of-way is 40.6'. When the Oak Ridge Trail was constructed at the existing back-of-curb, the correct right-of-way was not acquired on the north side: therefore additional right-of-way is being required to be dedicated on our portion of the site to run parallel with Oak Ridge Trail. This will result in a right-of-way of 53.92 on the west end and 45.88' on the east end (on the east end, we anticipate right-of-way being dedicated on the north side to bring the trail to within the right-of-way and ultimately the right-of-way will run parallel to the right-of-way on the south side. A 10' sidewalk is being planned along the new back-of-curb on the south side, with a portion being 8' on the west side.

Duncan Street has sufficient right-of-way (50'), however the road does not meet fire code for our proposed multi-story structure. We will be widening the west side of this road to 27' to meet fire code, additionally a 10' sidewalk will be constructed for most of the road. The exception is on the south end where our proposed building is further than 30' from the back of the curb. The building has been placed as such to preserve

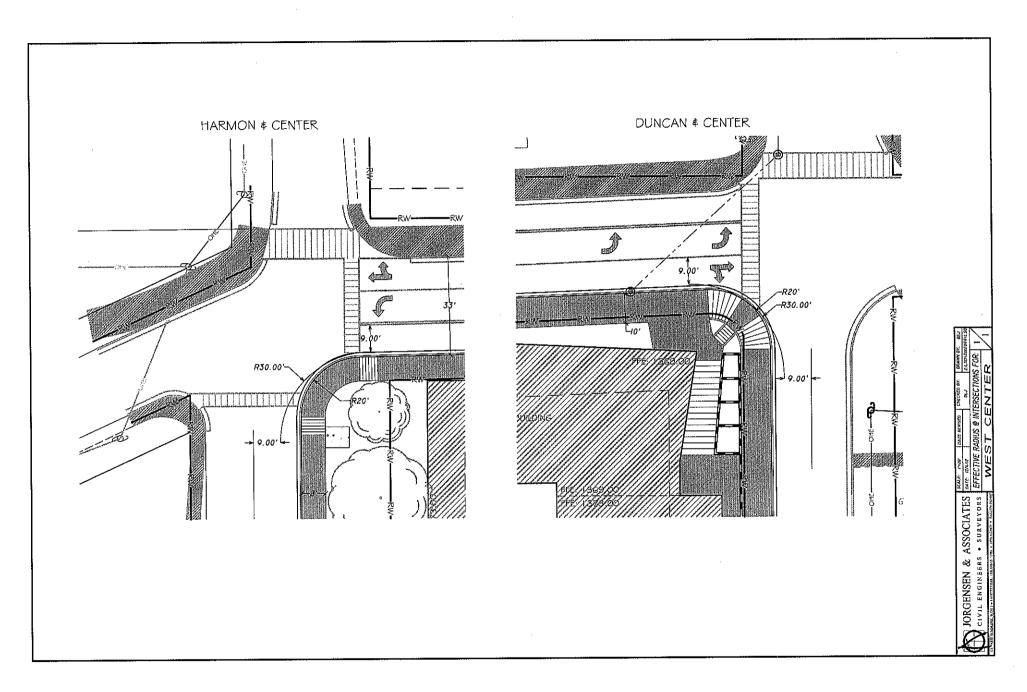
the existing trees, to bring this portion of the structure into compliance, we propose constructing a mountable sidewalk that is 12.18 wide, allowing fire trucks to pull up on this portion of the sidewalk and be within 30' of the structure. From this point south, the side walk will follow the curb and tie into the existing sidewalk.

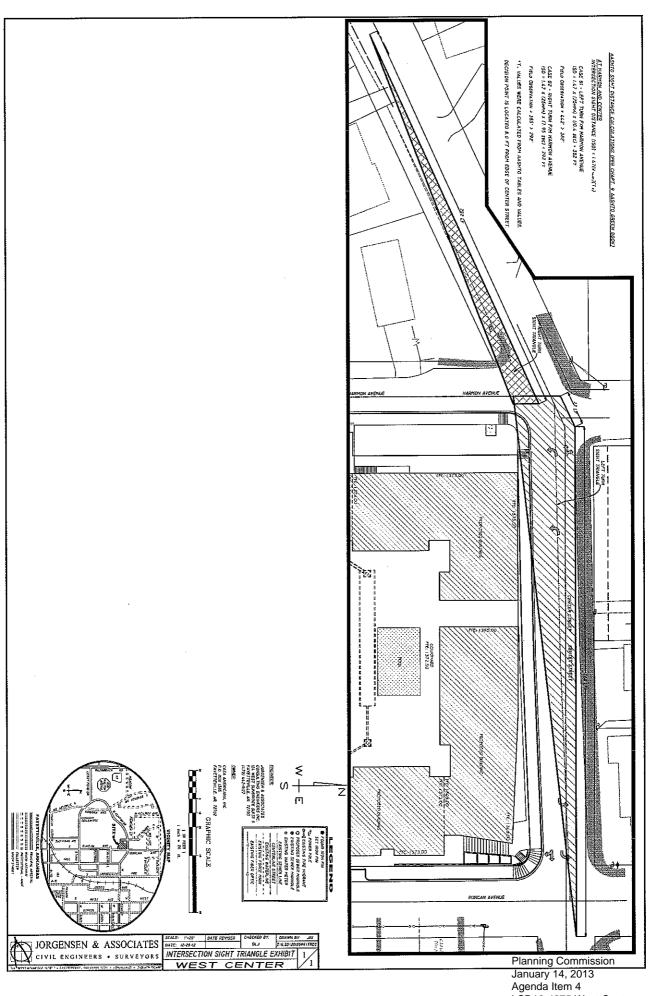
Additional materials as provided by Modus Studio will address the parking deck layout, height axon diagrams, shadow studies, and elevations.

We hope that this re-submittal will aid you all in your reviews and we look forward to being able to answer and questions or concerns that you all may have.

Sincerely;

E Jorgensen, P.E.



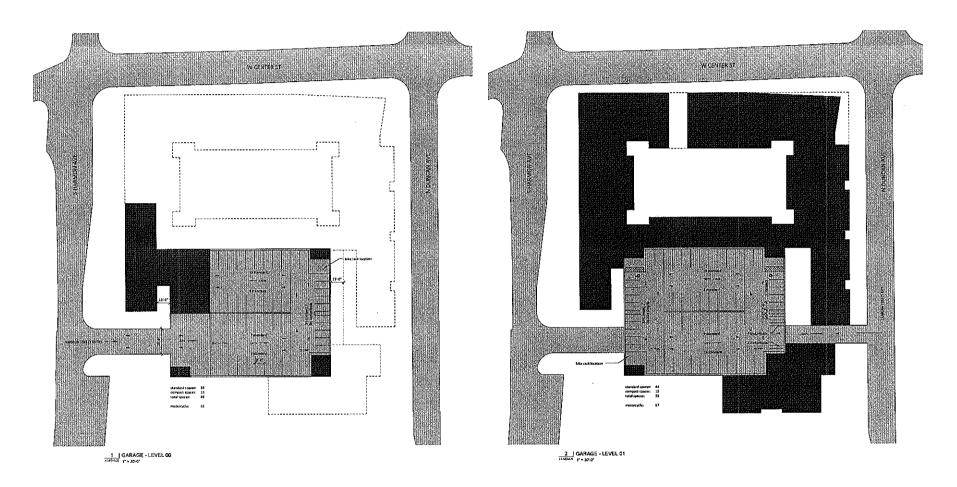


LSD12-4275 West Center Page 19 of 48

west center I fayetteville, arkansas

modus studio

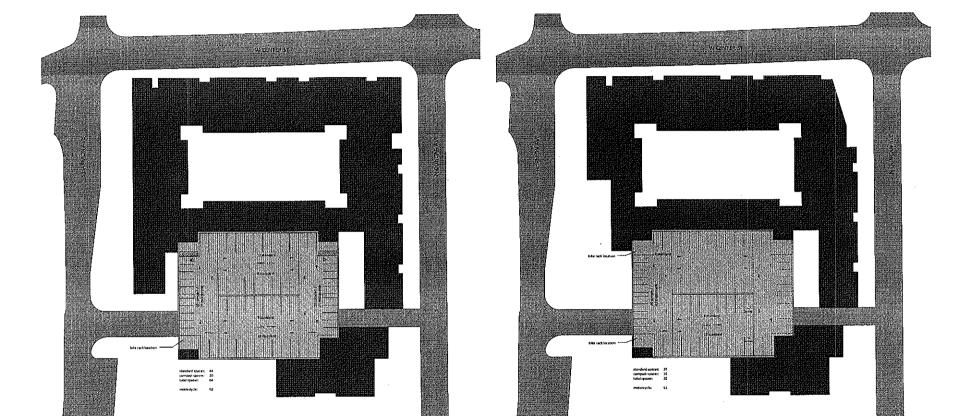
parking garage layout



west center I fayetteville, arkansas

2 GARAGE - LEVEL 02,03,04,05

parking garage layout

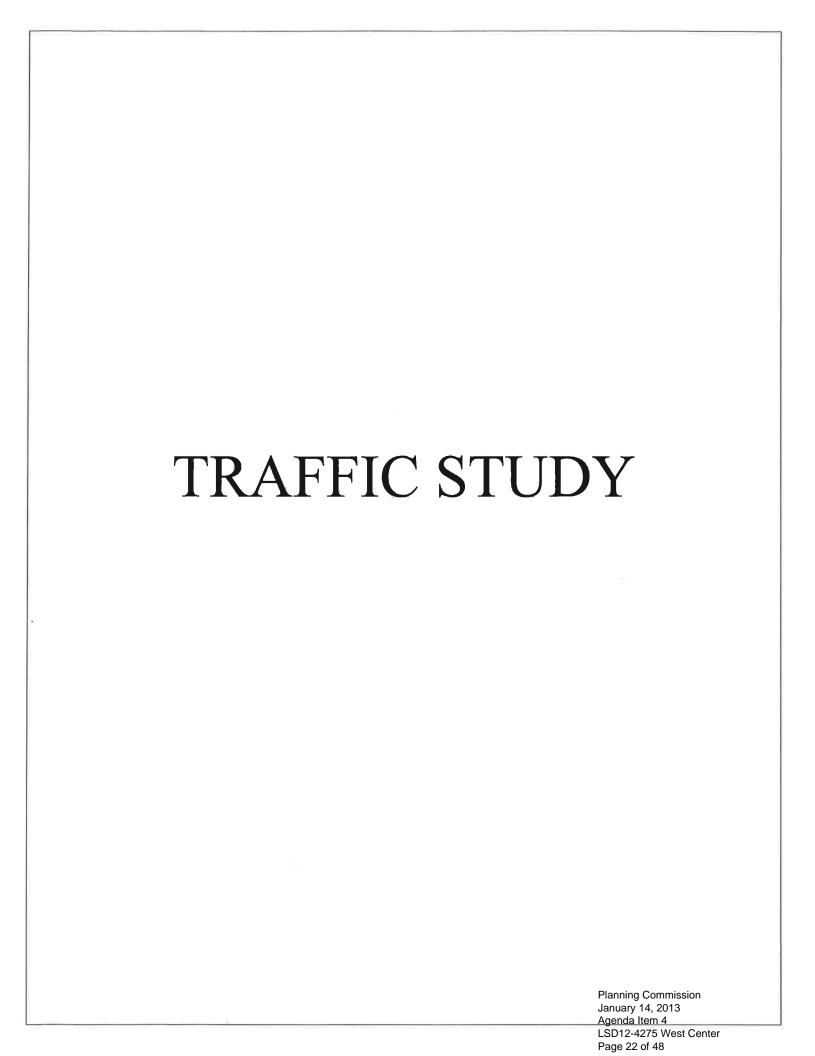


GARAGE - LEVEL 06



Planning Commission January 14, 2013 Agenda Item 4 LSD12-4275 West Center Page 21 of 48

modus studio



Traffic Study

West Center

prepared for:

Jorgensen & Associates

Center Street and Harmon Avenue and Duncan Avenue

Fayetteville, Arkansas







Project No.: P-1604

January 9, 2013

Planning Commission January 14, 2013 Agenda Item 4 LSD12-4275 West Center Page 23 of 48

TIEFFIC STUCK

EXECUTIVE SUMMARY

Peters & Associates Engineers, Inc., has conducted a traffic engineering study relating to West Center, a proposed approximate 480 bed residential student apartment development in Fayetteville, Arkansas. West Center is proposed to be located on the south side of Center Street, on the east side of Harmon Avenue and on the west side of Duncan Avenue. The site will replace an existing approximate 31-unit apartment development plus a triplex and five single-family residential houses. Access to the West Center development is proposed via a fullydirectional access drive (Drive A) to intersect Harmon Avenue approximately 270 feet south of Center Street and an outbound only access drive (Drive B) to intersect Duncan Avenue approximately 270 feet south of Center Street. The primary focus of this report is to assess traffic operational characteristics of the adjacent intersections of Center Street and Duncan Avenue, Center Street and Harmon Avenue and of access drives proposed to serve the site so they provide acceptable operation. The site is just south of the Oak Ridge Multi-Use Trail located along the north side of Center Street.

Hourly, 24-hour traffic counts were made at the following locations in the vicinity of the site by this consultant as a part of this study:

- Center Street approaches to Duncan Avenue
- Duncan Avenue approaches to Center Street
- Center Street approaches to Harmon Avenue
- Harmon Avenue approaches to Center Street.

Existing vehicle and pedestrian turning movement count data were gathered by this consultant for the following intersections during the AM, school PM and typical PM peak hours:

- Center Street and Duncan Avenue
- Center Street and Harmon Avenue.

Since West Center is proposed to house primarily University of Arkansas students, the number of residents is typically used as the tripgeneration independent variable (approximately 480 beds or residents) for this type of land-use. Additionally, since this development will consist primarily of student housing, it is assumed that a large number of these residents will utilize public transit or walk/bike to campus des-



Treffe Study

tinations in reasonable close proximity. This site is along the existing Razorback Transit route. Projected vehicle and pedestrian traffic volumes were calculated for the proposed student housing residential development. These projected vehicle and pedestrian site-generated trips were added to the existing traffic volumes. Existing and projected traffic conditions at the study intersections were calculated and analyzed. These volumes have been adjusted to exclude the traffic volumes already in existing traffic volume counts which are associated with the existing land uses (approximate 31-unit apartment development plus a triplex and five single-family residential houses) to be replaced by the proposed development.

Findings of this study are summarized as follows:

- Approximately 1,102 vehicle trips (combined in and out) per average weekday are projected to be generated by the proposed residential student housing land use on this site. Of this total, approximately 79 vehicle trips are estimated during the traffic conditions of the AM peak hour, approximately 90 vehicle trips are estimated during the traffic conditions of the school PM peak hour and approximately 154 vehicle trips are estimated during the traffic conditions of the PM peak hour.
- Capacity and LOS analysis results for existing traffic conditions for the study intersections indicate existing vehicle movements for existing traffic conditions at the study intersections presently operate at what calculates as an acceptable LOS "D" or better for the AM, school PM and typical PM peak hours.
- Capacity and LOS analysis results performed for projected traffic conditions for the AM, school PM and typical PM peak hours for the study intersections with the proposed widening of Center Street at Duncan Avenue and at Harmon Avenue to accommodate eastbound and westbound left-turn lane lanes and with traffic signal control at Center Street and Duncan Avenue and 4-way "Stop" sign control at Center Street and Harmon Avenue, indicate all vehicle movements at the study intersections are expected to operate at what calculates as an acceptable LOS "C" or better for the AM, school PM and typical PM peak hours. However, without traffic signal control at Cen-



THEFFICE SHIP

ter Street and Duncan Avenue, the westbound vehicle movements at this intersection are expected to operate at what calculates as LOS "E" during the PM peak hour.

- West Center is in close proximity to the University of Arkansas campus and is along an existing Razorback Transit route. This will facilitate transit usage, biking and walking by residents and have the effect of reducing vehicular traffic generation.
- The access drives proposed to serve the West Center development will intersect Harmon Avenue and Duncan Avenue only with no direct access via Center Street. Access via Harmon Avenue and Duncan Street is better than direct access on higher volume Center Street providing; fewer non-site traffic volume conflicts with ingress and egress to the site.
- Even though the intersection of Center Street and Duncan Avenue is currently traffic signal controlled, based on volume criteria set out in the MUTCD, it was found that traffic signal warrants are currently not met for the intersection of Center Street and Duncan Avenue with existing traffic volumes. Traffic signal warrants at this intersection are not projected to be met with full build-out of this development. However, traffic control at this intersection is expected to improve traffic operations and mitigate intersection sight distance limitation if a traffic signal is installed.
- Based on volume criteria set out in the MUTCD, it was found that traffic signal warrants are currently not met for the intersection of Center Street and Harmon Avenue with existing traffic volumes. Furthermore, traffic signal warrants at this intersection are not projected to be met with full build-out of this development.

Recommendations of this study are summarized as follows:

- It is recommended to widen Center Street at Duncan Avenue and at Harmon Avenue to accommodate the addition of an eastbound and westbound left-turn lane at each of these intersections.
- It is recommended to construct the site access drive proposed to intersect Harmon Avenue to consist of an inbound lane and an outbound lane.





- It is recommended to construct the site access drive proposed to intersect Duncan Avenue to consist of an outbound lane only.
- Intersection modifications at Center Street and Duncan Avenue and at Center Street and Harmon Avenue and the new access site drives must conform to the City of Fayetteville design standards and will require approval by the City.
- If the existing traffic signal at Center Street and Duncan Avenue is replaced to accommodate the addition of an eastbound and westbound left-turn lane on Center Street, it is recommended that provisions for pedestrians be accommodated in the new traffic signal design and well-defined pedestrian crosswalks be provided across the north and west legs of this intersection.
- Since all vehicles will be required to stop at Center Street and Harmon
 Avenue with 4-way "Stop" sign control at this intersection (and with
 well defined painted crosswalks), that should provide pedestrians ample
 opportunity to cross and painted crosswalks and required MUTCD signage should be sufficient at this intersection.
- If traffic signal control is not installed at the intersection of Center Street and Duncan Avenue or if the intersection of Center Street and Harmon Avenue is not a 4-way "Stop" sign controlled intersection, it is recommended to install new crosswalks and required MUTCD signs at these intersections. These crosswalks could be constructed as a raised crosswalk with embedded LED lights in pavement to also serve to reduce speed by vehicles on Harmon Avenue in the vicinity due to the existing high pedestrian activity observed in this area.
- It is recommended to install pedestrian crossing warning signs per standards of the MUTCD for traffic exiting the site drives approaching Harmon Avenue and approaching Duncan Avenue. Also, it is recommended to include pedestrian crosswalk markings at the site access drive adjacent to Harmon Avenue and Duncan Avenue.





STREET SYSTEM

Center Street, at the site between Duncan Avenue and Harmon Avenue, is approximately 28 feet wide consisting of an eastbound lane and a westbound lane. This roadway is asphalt and constructed with curbs and gutters. There are sidewalks along the north side of Center Street between Duncan Avenue and Harmon Avenue. Center Street is classified as a Local Street on the City of Fayetteville Master Street Plan (MSP).

Duncan Avenue, south of Center Street, is approximately 20 feet wide with no pavement markings separating the northbound and southbound lanes. This roadway is asphalt and constructed with curbs and gutters. There are sidewalks along the west side of the street in the immediate vicinity of the site. Duncan Avenue, north of Center Street, is 28-feet wide consisting of a northbound lane and a southbound lane with sidewalks along both sides of the roadway. Duncan Avenue is classified as a Local Street on the City MSP.

Harmon Avenue, south of Center Street, is approximately 36 feet wide with no pavement markings separating the northbound and southbound lanes. This roadway is asphalt and constructed with drainage ditches, except along the west side of the roadway, immodestly south of Center Street (curbs and gutters with sidewalk). Harmon Avenue, north of Center Street, is 22 feet wide consisting of a northbound lane and a southbound lane with sidewalks along the east side of the roadway. Harmon Avenue is classified as a Local Street on the City MSP.

The intersection of Center Street and Duncan Avenue is signalized. This is a 2-phase traffic signal operation with signal indications mounted on span wires. The traffic signal does not comply with MUTCD standards. The controller is located on the southwest corner of this intersection. There is a pedestrian crosswalk along the north leg of this intersection.

The following photos show the general layout of Center Street, Harmon Avenue and Duncan Avenue. These were taken at locations as indicated on the photo captions.



Treffe Study

		Street	nue Approaches to Intersection Duncan Avenue					
TIME	Eastbound	Westbound	Northbound	Southbound				
01:00 PM	208	245	95	218				
02:00 PM	190	174	70 168					
03:00 PM	222	204	121	260				
04:00 PM	230	212	213	139				
05:00 PM	190	339	122	278				
06:00 PM	207	212	129	155				
07:00 PM	94	108	136	160				
08:00 PM	120	138	118	161				
09:00 PM	69	68	98	94				
10:00 PM	77	75	56	78				
11:00 PM	43	41	44	56				
12:00 AM	27	29	28	44				
01:00 AM	16	15	29	25				
02:00 AM	7	6	17_	18				
03:00 AM	4	6	5	6				
04:00 AM	4	3	3	4				
05:00 AM	5	6	8	1				
06:00 AM	24	29	41	18				
07:00 AM	92	122	55	51				
08:00 AM	203	273	116	99				
09:00 AM	180	250	111	101				
10:00 AM	146	205	99	156				
11:00 AM	171	151	104	172				
12:00 PM	240	257	100	208				
24-Hour Total:	2769	3168	1918	2670				

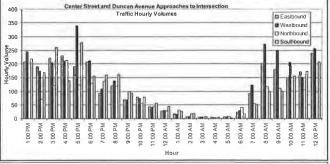
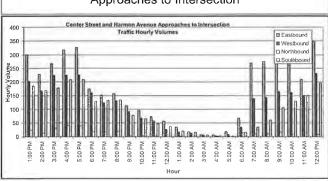


Table 1—Chart 1 24-Hour Traffic Counts Center Street and Duncan Avenue Approaches to Intersection

Table 2—Chart 2 24-Hour Traffic Counts Center Street and Harmon Avenue Approaches to Intersection



4	Center Street and Harmon Avenue Approaches to Intersection										
	Center	Street	Harmon	Avenue							
TIME	Eastbound	Westbound	Northbound	Southbound							
01:00 PM	301	202	23	186							
02:00 PM	228	168	13	168							
03:00 PM	267	224	31	178							
04:00 PM	319	224	41	209							
05:00 PM	327	225	39	209							
06:00 PM	174	161	18	129							
07:00 PM	151	124	17	133							
08:00 PM	157	131	19	134							
09:00 PM	114	92	3	78							
10:00 PM	96	68	3	65							
11:00 PM	72	57	3	47							
12:00 AM	56	27	0	37							
01:00 AM	34	18	1	21							
02:00 AM	18	13	0	15							
03:00 AM	7	5	0	5							
04:00 AM	5	3	1	3							
05:00 AM	18	7	0	1							
06:00 AM	67	35	13	15							
07:00 AM	269	139	10	34							
08:00 AM	276	143	10	60							
09:00 AM	373	164	15	106							
10:00 AM	319	161	7	130							
11:00 AM	209	150	12	150							
12:00 PM	348	230	8	196							
24-Hour Total:	4205	2771	287	2309							



Page 11

गिमिति स्वाप्ती

PEDESTRIANS



It was observed that there is considerable pedestrian activity in the vicinity of this proposed development because of the proximity to the University of Arkansas and Fayetteville High School. Pedestrian traffic has been included in the capacity and LOS analysis. Pedestrian traffic should be taken into consideration Center Street and Duncan Avenue, Center Street and Harmon Avenue and at the proposed access drives.

It is recommended to install pedestrian crossing warning signs per the MUTCD (as shown to the left) for traffic exiting the site drive approaching Harmon Avenue and approaching Duncan Avenue. Also, it is recommended to include pedestrian crosswalk markings across the site access drives. Additionally, it is recommended to install a new crosswalk (and required MUTCD signs) across the west and south legs of Center Street and Harmon Avenue. If the intersection of Center Street and Harmon Avenue is not a 4-way "Stop" sign controlled intersection, the recommended crosswalk on the east leg of this intersection (across Center Street) could be constructed as a raised crosswalk with embedded LED lights in pavement to also serve to reduce speed by vehicles on Center Street in the vicinity. Examples are shown on the following page.

Since all vehicles will be required to stop at Center Street and Harmon Avenue with 4-way "Stop" sign control at this intersection (and with well defined painted crosswalks), that should provide pedestrians ample opportunity to cross and painted crosswalks and required MUTCD signage should be sufficient at this intersection.

If the traffic signal at Center Street and Duncan Avenue is replaced to account for the additional lanes on Center Street, provisions should also be included for pedestrians at this intersection and a new crosswalk should be provided along the east leg (across Center Street) of this intersection. The north leg of this intersection already has a crosswalk.

Additionally, the frontage of the site to public streets should include pedestrian sidewalk provision as can be expected to be a City requirement.





CAPACITY ANALYSIS

Level of Service Analysis Results

Existing Traffic Conditions

Capacity and level of service analysis was performed for existing traffic volumes (vehicles and pedestrians), lane geometry and traffic control for the AM, school PM and typical PM peak hours for the following intersections:

- Center Street and Duncan Avenue
- Center Street and Harmon Avenue.

As indicated in Table 4, "Level of Service Summary – Existing Traffic Conditions," all existing vehicle movements for existing traffic conditions at the study intersections presently operate at what calculates as an acceptable LOS "D" or better for the AM, school PM and typical PM peak hours.

Traffic volumes used for this analysis are shown on Figure 3, "Existing Traffic Volumes - AM and PM Peak Hours," and Figure 3A, "Existing Traffic Volumes - School PM Peak Hour."

EXISTING TRAFFIC CONDITIONS		raffic Control	EBLT	EB TH	EB RT	WB LT	WB TH	WB RT	NB LT	NB TH	NB RT	SBLT	SBTH	SBRT	Overall Intersection
INTERSECTION	PEAK HR					-	PEAK	HOUR	- LEVE	EL OF	SERV	ICE			
	AM	2		В		В			А			Α			В
Center Street and Duncan Avenue	School PM	SIGNAL	Α		Α			A			A			Α	
	PM	8		В			В			Α			В		В
	AM	3.		Α		ΓΑ			D		D		С		n/a
Center Street and Harmon Avenue	School PM	3700 SIGN	Α		Α		В			С			n/a		
	PM	'N N		Α			Α			С			С		n/a

Table 4 - Level of Service Summary - Existing Traffic Conditions



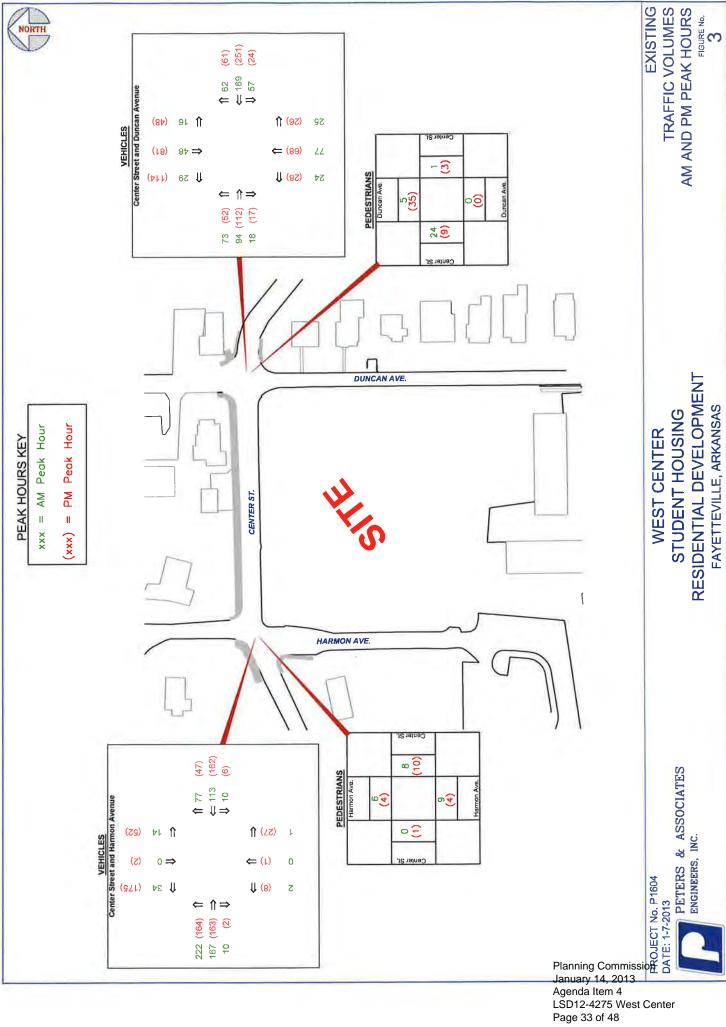


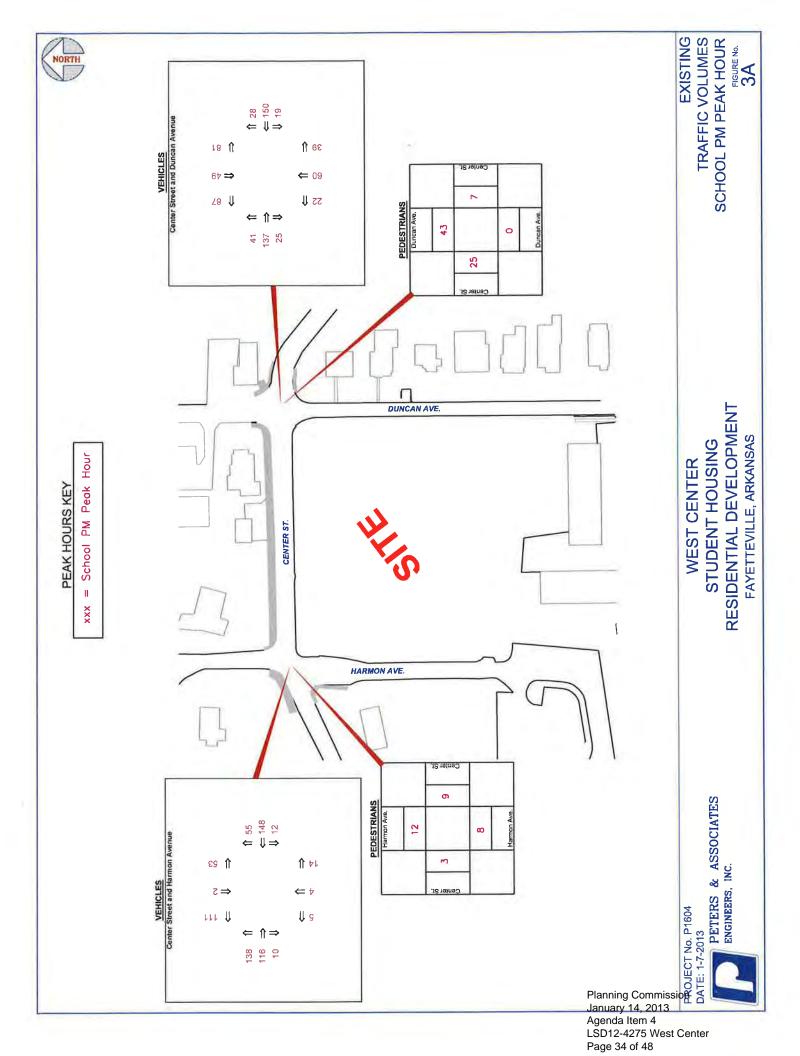
PROJECTED TRAFFIC CONDITIONS		Traffic Control	EBLT	EB TH	EBRT	WB LT	WB TH	WB RT	NBLT	NB TH	NB RT	SBLT	SB TH	SBRT	Overall Intersection
INTERSECTION	PEAK HR	1		PEAK HOUR - LEVEL OF SERVICE											
	AM	ح ہُ ہ	В		3	В		В		В			В		n/a
Center Street and Duncan Avenue	School PM	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	В		3	В	_	В		В			В		n/a
	PM	W. "22 .2	В		3	E	E		С				С		n/a
	AM	4	В	В		В	С) —	В		В			В
	School PM	SIGHA	В	ВС		В	С		Α			Α			В
	PM	G.	В		3	ВС		0	В			В			В
	AM	10 >	В		3	В	ВВ		A			A			n/a
Center Street and Harmon Avenue	School PM	7 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	В			ВВ		Α			В			n/a	
	PM	N. 103 03	В			С	С			В		С			n/a
	AM	6 >	10.			Α	A			A		A			n/a
Harmon Avenue and Drive A	School PM	3,00%				Α	A			Α		Α			n/a
	PM	\$ 5				Α		А			A		Α		n/a
	AM	6 >	Α		Α				I A I		= -	A			n/a
Duncan Avenue and Drive B	School PM	3700	Α	A			Α			A			n/a		
	PM	100	Α		Α				Α				Α		n/a

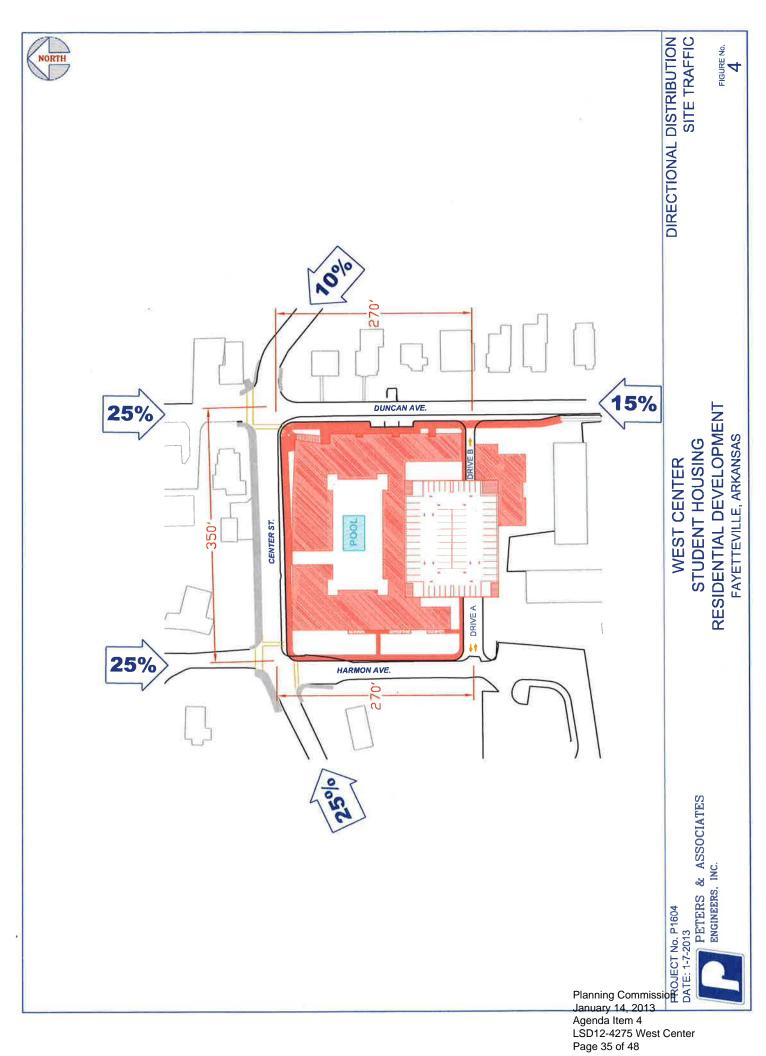
Projected traffic conditions were conducted with the following assumed:

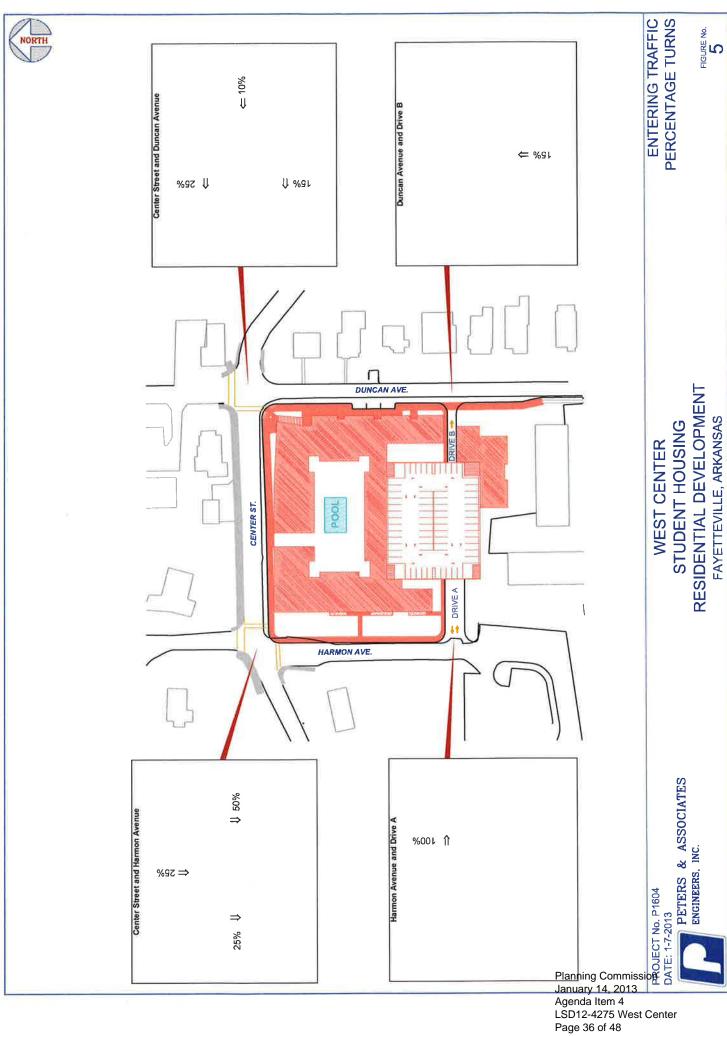
- o Widening of Center Street at Duncan Avenue and at Harmon Avenue to accommodate eastbound and west-bound left-turn lane lanes at each of these intersections.
- o With and without traffic signal control at Center Street and Duncan Avenue.
- o Center Street and Harmon Avenue as a 4-way "Stop" sign controlled intersection.
- o Drive A constructed as a fully-directional access drive to consist of an inbound lane and an outbound lane at Harmon Avenue.
- o Drive B constructed as an outbound only access drive to consist of one outbound lane at Duncan Avenue.

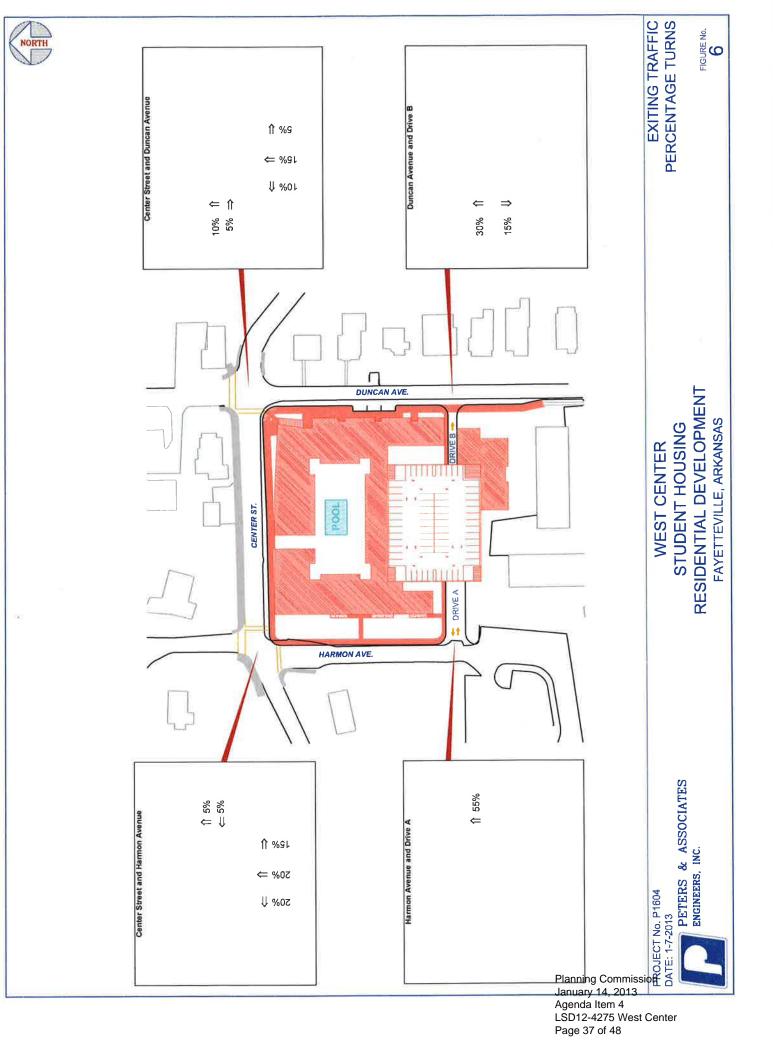


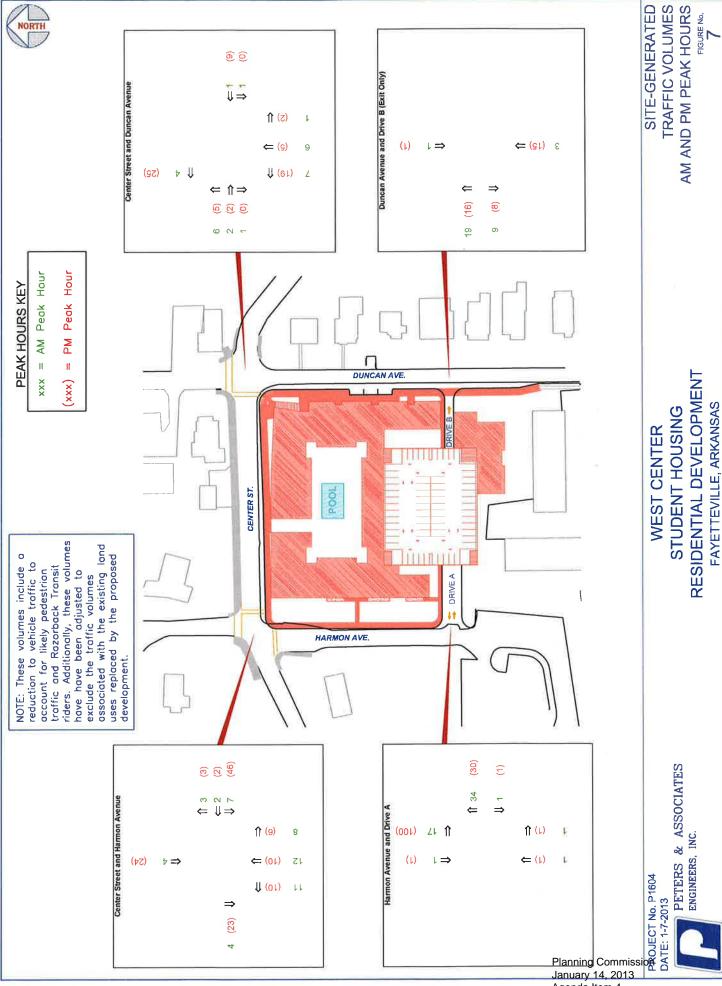




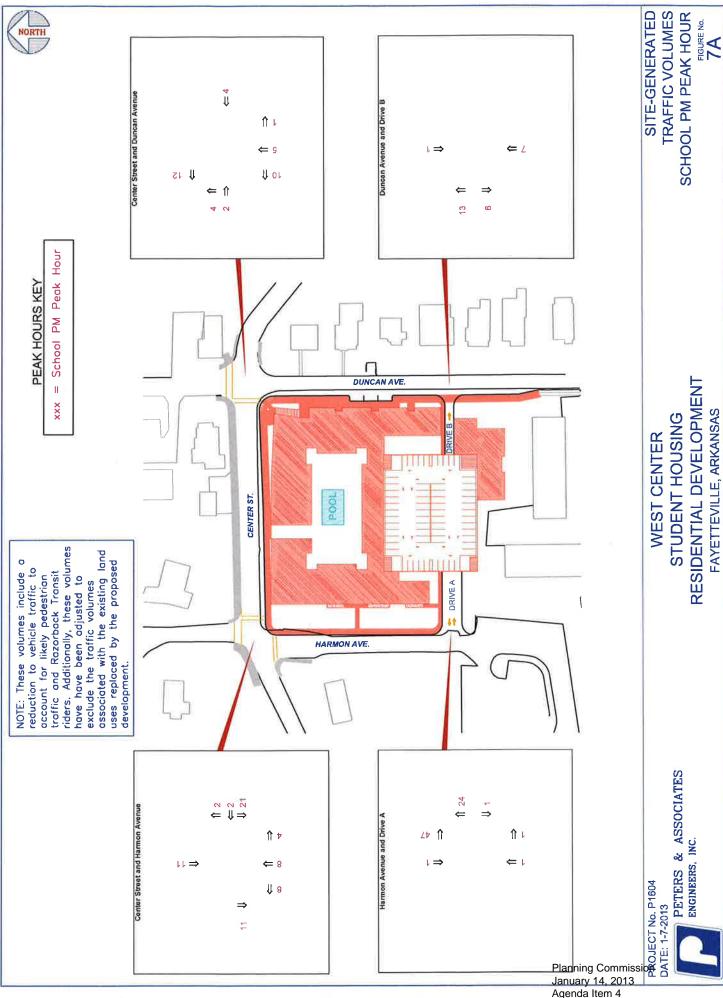




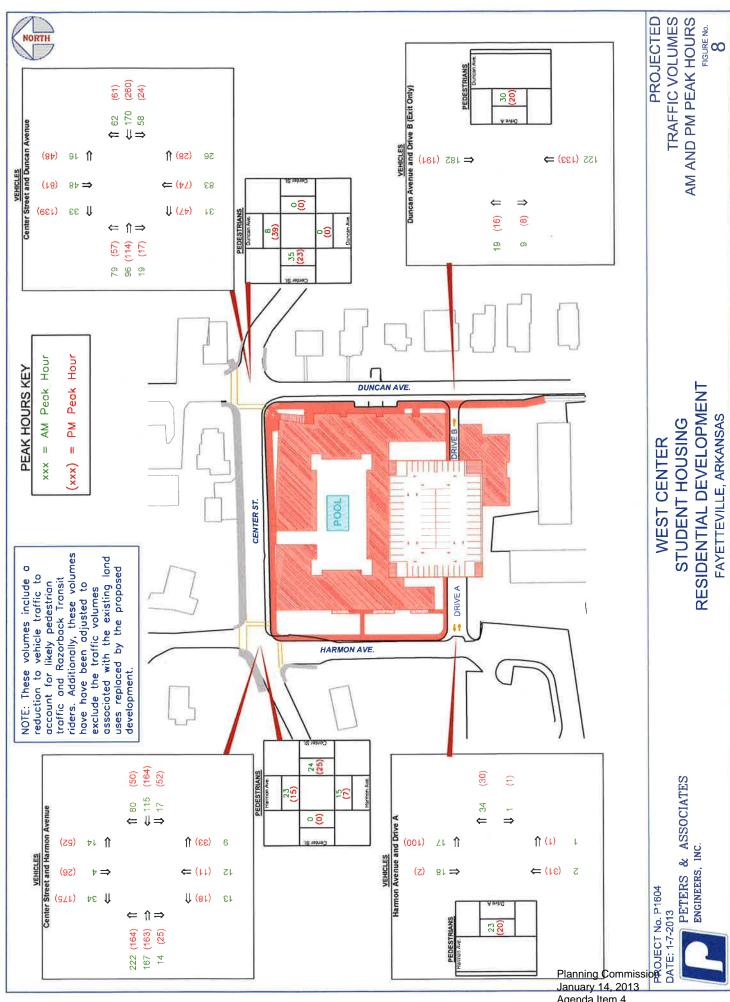




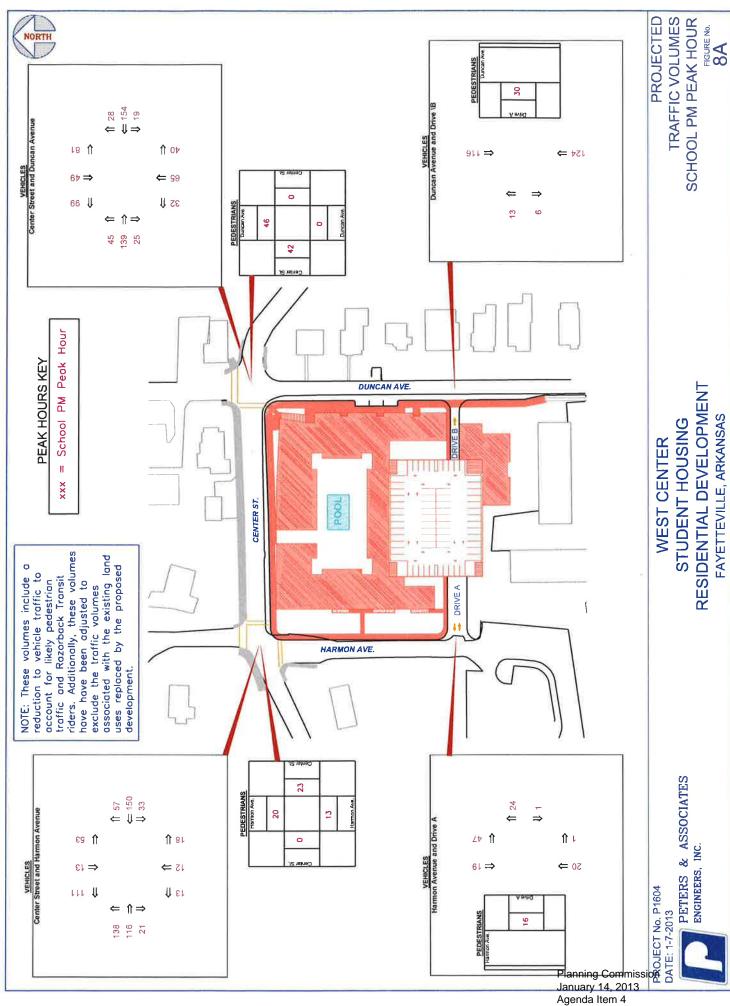
Agenda Item 4 LSD12-4275 West Center Page 38 of 48



Agenda Item 4 LSD12-4275 West Center Page 39 of 48



Agenda Item 4 LSD12-4275 West Center Page 40 of 48



Agenda Item 4 LSD12-4275 West Center Page 41 of 48

Rectangular Rapid Flash Beacon (RRFB)

May 2009 FHWA-SA-09-009

Purpose

According to the National Highway Traffic Safety Administration, there were a total of 14,340 pedestrian fatalities and 193,000 pedestrian injuries resulting from pedestrian vehicle crashes nationwide during the 2004-2006 period. Rectangular Rapid Flash Beacons (RRFB) can enhance safety by reducing crashes between vehicles and pedestrians at unsignalized intersections and mid-block pedestrian crossings by increasing driver awareness of potential pedestrian conflicts.

Alternative Names

Light Emitting Diode (LED) Rapid-Flash System, Stutter Flash or LED Beacons.

Operation

- RRFBs are user-actuated amber LEDs that supplement warning signs at unsignalized intersections or mid-block crosswalks. They can be activated by pedestrians manually by a push button or passively by a pedestrian detection system.
- RRFBs use an irregular flash pattern that is similar to emergency flashers on police vehicles.
- RRFBs may be installed on either two-lane or multi-lane roadways.

Potential Benefits

- RRFBs are a lower cost alternative to traffic signals and hybrid signals that
 are shown to increase driver yielding behavior at crosswalks significantly
 when supplementing standard pedestrian crossing warning signs and markings.
- An official FHWA-sponsored experimental implementation and evaluation conducted in St. Petersburg, Florida
 found that RRFBs at pedestrian crosswalks are dramatically more effective at increasing driver yielding rates to
 pedestrians than traditional overhead beacons.
- The novelty and unique nature of the stutter flash may elicit a greater response from drivers than traditional methods
- The addition of RRFB may also increase the safety effectiveness of other treatments, such as the use of advance yield markings with YIELD (or STOP) HERE FOR PEDESTRIANS signs. These signs and markings are used to reduce the incidence of multiple-threat crashes at crosswalks on multi-lane roads (i.e., crashes where a vehicle in one lane stops to allow a pedestrian to cross the street while a vehicle in an adjacent lane, traveling in the same direction, strikes the pedestrian), but alone they only have a small effect on overall driver yielding rates.

Agency Experience

"An Analysis of the Effects of Stutter Flash LED Beacons to Increase Yielding to Pedestrians Using Multilane Crosswalks," along with "The Use of Stutter Flash LED Beacons to Increase Yielding to Pedestrians at Crosswalks," presented at the Transportation Research Board Annual Meeting in 2008, summarized the results of two studies on the effects of RRFBs when used to supplement standard pedestrian crossing warning signs at crosswalks.¹

The former found that going from a no-beacon arrangement to a two-beacon system, mounted on the supplementary warning sign on the right side of the crossing, increased yielding from 18 percent to 81 percent. There was a further increase in yielding behavior, with a four-beacon system (with two beacons on both the right and left side of the crossing) to 88 percent. "An Analysis of the Effects of Stutter Flash LED Beacons to Increase Yielding to Pedestrians

This summary is one in a series describing Innovative Intersection Safety Treatments. The summaries identify new technologies and techniques to improve intersection safety developed since NCHRP Report 500, Volumes 5 and 12, were published in 2003 and 2004, respectively. These treatments show promise for improving safety but comprehensive effectiveness evaluations are not yet available.

Using Multilane Crosswalks" also evaluated the sites over a 1-year period, and found that there was little to no decrease in yielding behavior over time.

Implementation Considerations

- Including RRFBs on the roadside increases driver yielding behavior significantly. Including RRFBs on a center island or median as well can further increase driver yielding behavior, although with a lower marginal benefit than roadside beacons.
- RRFBs can use manual push-buttons or automated passive (e.g., video or infrared) pedestrian detection, and should be unlit when not activated.
- RRFBs typically receive power by standalone solar panel units, but may also be wired to a traditional power source.

Manual on Uniform Traffic Control Devices (MUTCD) Specifications

- The MUTCD gave interim approval to RRFBs for optional use in limited circumstances in July 2008. The interim approval allows for usage as a warning beacon to supplement standard pedestrian crossing warning signs and markings at either a pedestrian or school crossing; where the crosswalk approach is not controlled by a yield sign, stop sign, or traffic-control signal; or at a crosswalk at a roundabout.
- The MUTCD interim approval memo also contains other provisions for the implementation of the device and should be reviewed

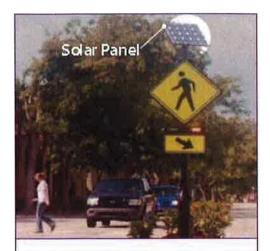


Figure 1: Activated, solar-powered RRFB on a center island at an unsignalized intersection beacons flash using an irregular flash pattern that is similar to emergency flashers on police vehicles



Figure 2: Activated, solar-powered, roadside RRFB at a mid-block crosswalk

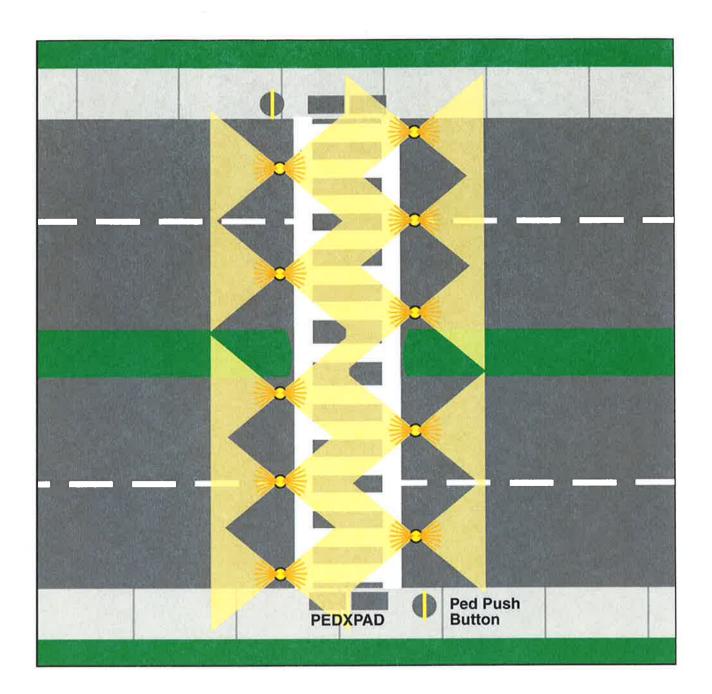


Figure 3: Combined roadside and median system of solar-powered RRFB

(http://mutcd.fhwa.dot.gov/resources/interim_approval/ia11/fhwamemo.htm).

Costs

- Cost is approximately \$10,000 to \$15,000 for purchase and installation of two units (one on either side of a street). This includes solar panels for powering the units, pad lighting, indication units (for both sides of street) with RRFBs in the back and front of each unit, signage on both approaches, all posts, and either passive infrared detection or push buttons with audio instructions.
- Costs would be proportionately higher for additional units placed on a median island, etc.

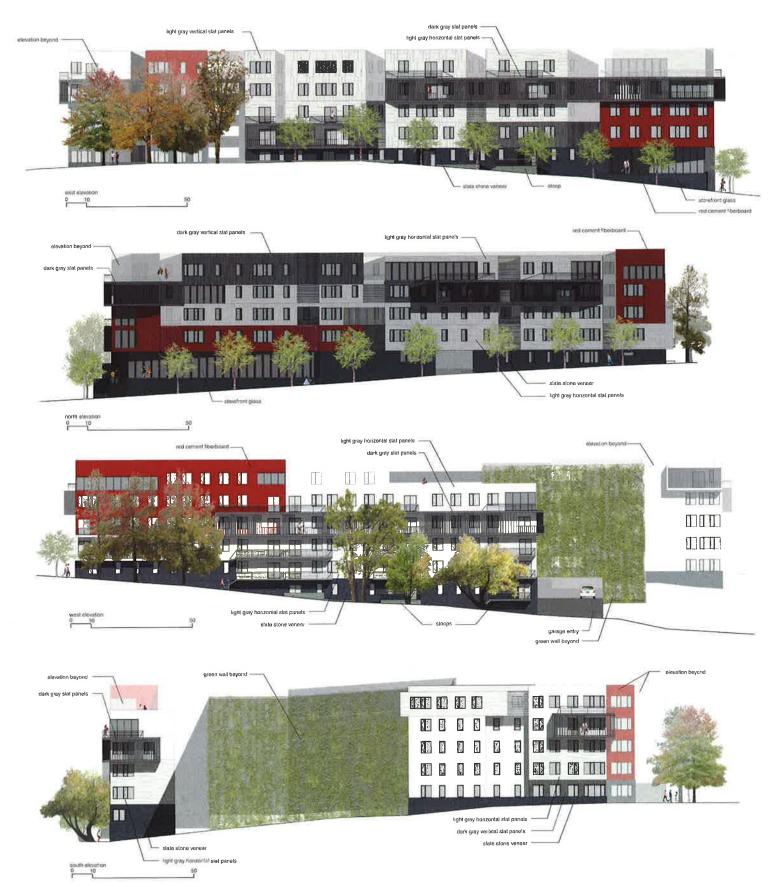




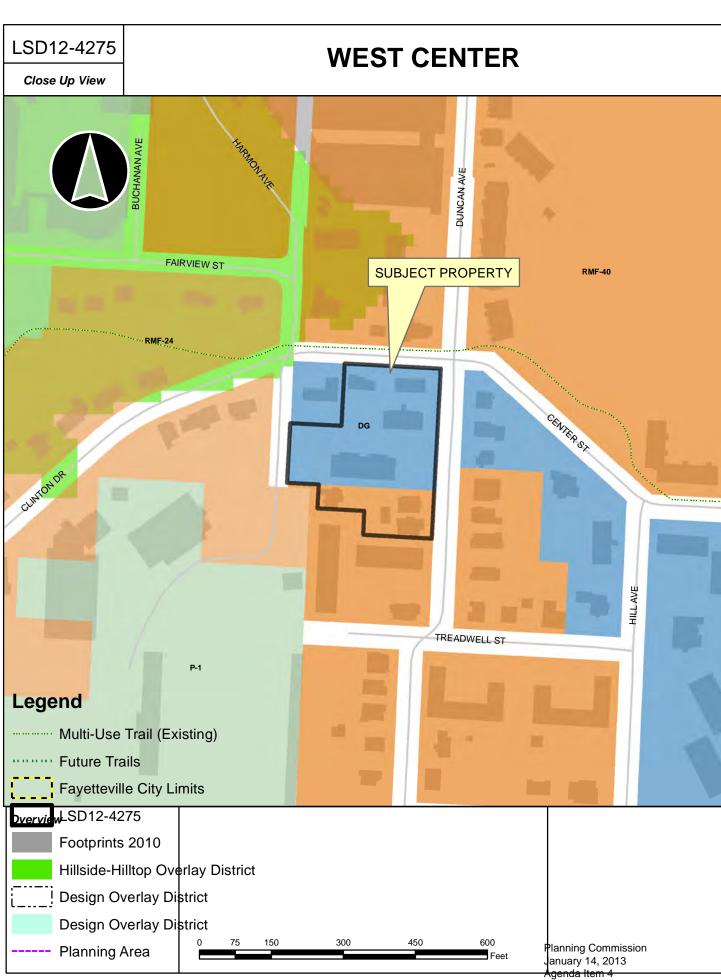
View from intersection of Center Street and Duncan Avenue looking southwest



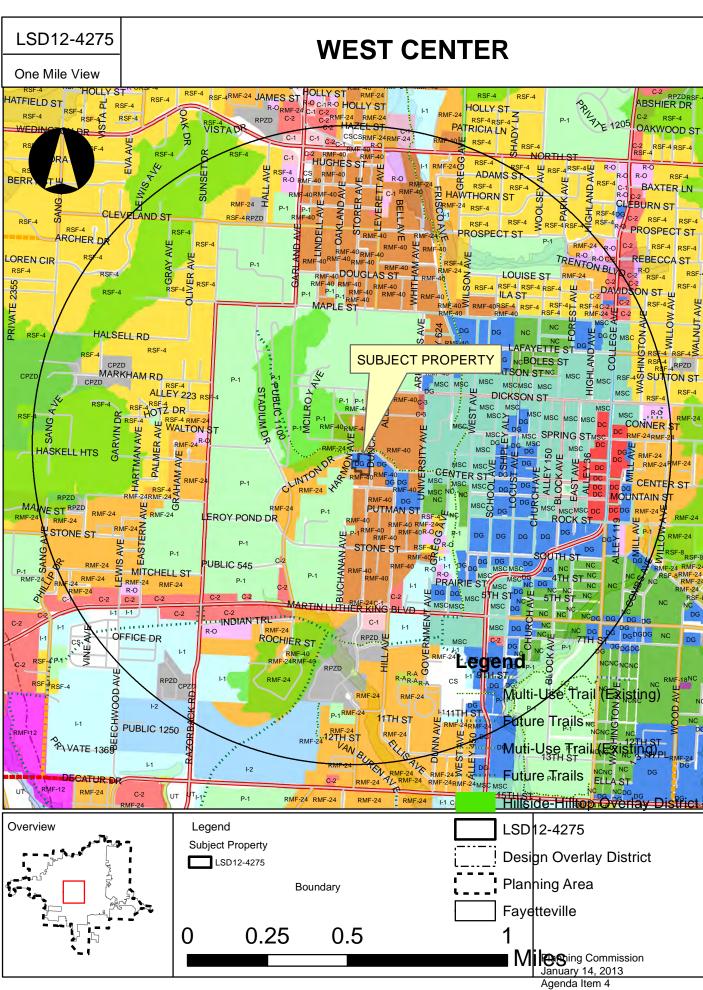
Planning Commission January 14, 2013 Agenda Item 4 LSD12-4275 West Center Page 45 of 48



Planning Commission January 14, 2013 Agenda Item 4 LSD12-4275 West Center Page 46 of 48



LSD12-4275 West Center Page 47 of 48



Agenda Item 4 LSD12-4275 West Center Page 48 of 48