City of Fayetteville Staff Review Form

2015-0023

Legistar File ID

2/3/2015

City Council Meeting Date - Agenda Item Only N/A for Non-Agenda Item

Action Recommendation:					
Submitted By	Submitted Date	Division / Department			
Jerenny Pate	1/10/2015	Development Services Department			
Jeremy Pate	1/16/2015	City Planning /			

RZN 14-4882: Rezone (EAST SIDE OF RUPPLE RD./WESTSIDE VILLAGE, 439): Submitted by PLANNING STAFF for property located ON THE EAST SIDE OF RUPPLE RD. NORTH OF THE BOYS AND GIRLS CLUB. The property is zoned R-PZD 06-1884, RESIDENTIAL PLANNED ZONING DISTRICT WESTSIDE VILLAGE and contains approximately 21.63 acres. The request is to rezone the property to NS, NEIGHBORHOOD SERVICES.

Budget Impact:

Account Numbe	Account Number		Fund	
Project Number	r		Project Title	
Budgeted Item?	NA	Current Budget	\$	-
-		Funds Obligated	\$	-
	-	Current Balance	\$	-
Does item have a cost?	No	Item Cost		
- Budget Adjustment Attached?	NA	Budget Adjustment		
-		Remaining Budget	\$	-
vious Ordinance or Resolution #		_		V2014071
ginal Contract Number:		A	pproval Date:	
nments:				



CITY COUNCIL AGENDA MEMO

MEETING OF FEBRUARY 3, 2015

- TO: Fayetteville City Council
- THRU: Andrew Garner, Planning Director
- FROM: Quin Thompson, Current Planner
- DATE: January 16, 2015

SUBJECT: RZN 14-4882: Rezone (EAST SIDE OF RUPPLE RD./WESTSIDE VILLAGE, 439): Submitted by PLANNING STAFF for property located ON THE EAST SIDE OF RUPPLE RD. NORTH OF THE BOYS AND GIRLS CLUB. The property is zoned R-PZD 06-1884, RESIDENTIAL PLANNED ZONING DISTRICT WESTSIDE VILLAGE and contains approximately 21.63 acres. The request is to rezone the property to NS, NEIGHBORHOOD SERVICES.

RECOMMENDATION:

The Planning Commission and City Planning Staff recommend approval of an ordinance to rezone the property to NS, Neighborhood Services.

BACKGROUND:

The subject property is located north of the Boys and Girls club at 618 Rupple Road, is zoned R-PZD, Residential Planned Zoning District / Westside Village (06-1884) and contains 21.63 acres. The PZD was approved on December 19, 2006, with a condition that Phase I receive all permits within one year, and that Phase II-V receive all permits within 8 years of City Council approval. This requirement has not been met, and the PZD expired on December 19, 2014.

The approved PZD proposed a mixed use development with 74,580 square feet of nonresidential space, 352 dwelling units (17.25 units/acre), and a total of 874 parking spaces.

The property is currently undeveloped with the exception of some drives and parking areas constructed as part of the PZD project that was never completed.

City Plan 2030 Future Land Use Plan designates this site as the **Complete Neighborhood** *Plan/Wedington Corridor Plan Area.* Staff finds that the proposed zone is consistent with planning objectives, principles, and policies put forward in the Wedington Neighborhood Plan, which states that:

"The utilization of the City's form based zoning districts will be essential to ensure that the development pattern prescribed here is walkable and urban. Form based zoning districts are also much more flexible in allowing for a variety of residential and commercial densities and intensities. This encourages a diverse mixture of building types, scales and uses that are not separated from each other but instead are co-mingled to create a unified, sustainable and cohesive whole."

The proposed zoning is compatible and consistent with the Wedington Corridor Plan vision for this property which calls for a variety and mix of nonresidential and residential uses.

<u>Surrounding Land Use Compatibility:</u> In staff's opinion, this property is compatible with surrounding land uses. The property to the south is in use by the Boys and Girls Club. Property to the east is industrial, serving as material and equipment storage for Ozarks Electric. Across Rupple Road, the land use is entirely single-family residential, with a density built to 10 units per acre. The NS zoning district allows residential uses and densities that will be compatible with the existing neighborhood. In the proposed zone, building heights are capped at 45 feet, and residential density is limited to 10 units per acre.

DISCUSSION:

On January 12, 2015 the Planning Commission forwarded this item to the City Council with a recommendation for approval with a vote of 9-0-0.

BUDGET/STAFF IMPACT: N/A

Attachments:

CC Ordinance Exhibit A Exhibit B Planning Commission Staff Report



PLANNING COMMISSION MEMO

- TO: City of Fayetteville Planning Commission
- THRU: Andrew Garner, City Planning Director
- FROM: Quin Thompson, Current Planner

MEETING DATE: January 12, 2015 UPDATED JANUARY 13, 2015

SUBJECT: RZN 14-4882: Rezone (EAST SIDE OF RUPPLE RD./WESTSIDE VILLAGE, 439): Submitted by PLANNING STAFF for property located ON THE EAST SIDE OF RUPPLE RD. NORTH OF THE BOYS AND GIRLS CLUB. The property is zoned R-PZD 06-1884, RESIDENTIAL PLANNED ZONING DISTRICT WESTSIDE VILLAGE and contains approximately 21.63 acres. The request is to rezone the property to NS, NEIGHBORHOOD SERVICES.

RECOMMENDATION:

Staff recommends forwarding of **RZN 14-4882** to the City Council with a recommendation for approval.

BACKGROUND:

The subject property is located north of the Boys and Girls club at 618 Rupple Road, is zoned R-PZD, Residential Planned Zoning District / Westside Village (06-1884) and contains 21.63 acres. The PZD was approved on December 19, 2006, with a condition that Phase I receive all permits within one year, and that Phase II-V receive all permits within 8 years of City Council approval. This requirement has not been met, and the PZD expired on December 19, 2014.

The approved PZD proposed a mixed use development with 74,580 square feet of nonresidential space, 352 dwelling units (17.25 units/acre), and a total of 874 parking spaces.

The property is currently undeveloped with the exception of some drives and parking areas constructed as part of the PZD project that was never completed. Surrounding land use and zoning is depicted on *Table 1*.

Direction from Site	Land Use	Zoning
North	Undeveloped/Single- family Residential	R-A, Residential-Agricultural
South	Boys and Girls Club	R-A, Residential-Agricultural/P-1, Institutional
East	Undeveloped/Agricultural	R-A, Residential-Agricultural/P-1, Institutional
West	Residential	R-PZD, Residential Planned Zoning District

 Table 1

 Surrounding Land Use and Zoning

Request: The request is to rezone the property from R-PZD, Residential Planned Zoning District to NS, Neighborhood Services.

Public Comment: Staff has not received any public comment. The property owner was notified of the rezone request through certified mail on two occasions, first on November 26, 2014 and again on December 19, 2014. The owner has not contacted staff.

INFRASTRUCTURE:

- **Streets:** The site has access to Rupple Road, a fully improved city street. Improvements to Rupple Road are planned as a part of a City Capital Improvement Project, and will include expansion to a four lane boulevard with on street parking and multi-use trail on the west side.
- **Water:** Public water is accessible to the site. A 12" public water main exists along the eastern side of Rupple Road.
- **Sewer:** Sanitary sewer is NOT available to the site. Sewer is present in the vicinity and would be required to be extended to the subject parcel at time of development if sewer services are required for the proposed use.
- **Drainage:** Any additional improvements or requirements for drainage will be determined at time of development. This property does not lie within any FEMA floodplain areas, does not contain any protected streams, and is not located within the HHOD.
- **Fire:** The Fire Department had no comment for this request.
- **Police:** The Police Department did not express any concerns with this request.

CITY PLAN 2030 FUTURE LAND USE PLAN: *City Plan 2030 Future Land Use Plan designates this site as the* **Complete Neighborhood Plan/Wedington Corridor Plan Area**. The Wedington Corridor plan document and illustrative map provide a vision and a framework for transforming and taming an arterial roadway and interstate interchange while creating a more livable neighborhood that is complete and connected.

WEDINGTON CORRIDOR PLAN: Wedington Corridor Illustrative Plan, approved March 19, 2013 by the City Council, identifies the area near the Rupple Road and Wedington Drive intersection as the future 'heart' of the west Wedington neighborhood, and encourages a walkable residential and commercial destination that would serve as a central node in this expanding part of the City.

Wedington Corridor Plan, pg. 37:

At the [Wedington Corridor Design] charrette the public overwhelmingly expressed a desire to see a walkable urban center develop at the intersection of Wedington Drive and Rupple Road. At this time, a number of sizable parcels of land are undeveloped northwest of this intersection. The illustrative plan envisions this area as a complete, compact and connected neighborhood with civic, residential and commercial uses. The utilization of the City's form based zoning districts will be essential to ensure that the development pattern prescribed here is walkable and urban. Form based zoning districts are also much more flexible in allowing for a variety of residential and commercial densities and intensities. This encourages a diverse mixture of building types, scales and uses that are not separated from each other but instead are co-mingled to create a unified, sustainable and cohesive whole.

DISCUSSION:

FINDINGS OF THE STAFF

RECOMMENDATION: Staff recommends approval of **RZN 14-4882** based on the findings discussed herein, that the rezoning is compatible with existing and anticipated uses in the surrounding area and is consistent with the Future Land Use Plan.

PLANNING COMMISSION	ACTION:	Required	<u>YES</u>	
Date: <u>January 12, 2015</u>	□ Tabled	🖄 Forwa	rded	Denied
Motion: <u>CHESSER</u>	Second: <u>C</u>	OOK	Vote: <u>9-0</u> -	·0
CITY COUNCIL ACTION:	Req	uired <u>YES</u>		
Date: <u>February 03, 2015</u>	O A	pproved	Denied	

- 1. A determination of the degree to which the proposed zoning is consistent with land use planning objectives, principles, and policies and with land use and zoning plans.
- Finding: <u>Surrounding Land Use Compatibility</u>: In staff's opinion, this property is compatible with surrounding land uses. The property to the south is in use by the Boys and Girls Club. Property to the east is industrial, serving as material and equipment storage for Ozarks Electric. Across Rupple Road, the land use is entirely single-family residential, with a density built to 10 units per acre. The NS zoning district allows residential uses and densities that will be compatible with the existing neighborhood. In the proposed zone, building heights are capped at 45 feet, and residential density is limited to 10 units per acre.

<u>Land Use Plan Analysis</u>: Staff finds that the proposed zone is consistent with planning objectives, principles, and policies put forward in the Wedington Neighborhood Plan, which states that:

"The utilization of the City's form based zoning districts will be essential to ensure that the development pattern prescribed here is walkable and urban. Form based zoning districts are also much more flexible in allowing for a variety of residential and commercial densities and intensities. This encourages a diverse mixture of building types, scales and uses that are not separated from each other but instead are co-mingled to create a unified, sustainable and cohesive whole."

The proposed zoning is compatible and consistent with the Wedington Corridor Plan vision for this property which calls for a variety and mix of nonresidential and residential uses.

- 2. A determination of whether the proposed zoning is justified and/or needed at the time the rezoning is proposed.
- Finding: In staff's opinion, the requested NS zoning district is justified as this time, as the property is currently within an expired Planned Zoning Development and effectively has neither zoning nor development rights attached to it.
- 3. A determination as to whether the proposed zoning would create or appreciably increase traffic danger and congestion.
- Finding: Rezoning the property NS will not likely increase traffic danger or congestion. The site has access to Rupple Road, a designated 'Principal Arterial Parkway'. With the City improvements to Rupple Road over the next few years, traffic counts are expected to increase, however the proposed zoning will not significantly increase traffic danger or congestion.
 - 4. A determination as to whether the proposed zoning would alter the population density and thereby undesirably increase the load on public services including schools, water, and sewer facilities.
- Finding: Rezoning the property from PZD to NS will increase the potential population density, but is unlikely to undesirably increase the load on public services. The Police Department expressed no objections to the proposal. The Fire Department had no comment. The Westside Village PZD was approved with a density much higher than that allowed within the proposed zoning. Existing infrastructure in the area can accommodate increased development pressure from this site.
 - 5. If there are reasons why the proposed zoning should not be approved in view of considerations under b (1) through (4) above, a determination as to whether the proposed zoning is justified and/or necessitated by peculiar circumstances such as:
 - a. It would be impractical to use the land for any of the uses permitted under its existing zoning classifications;
 - b. There are extenuating circumstances which justify the rezoning even though there are reasons under b (1) through (4) above why the proposed zoning is not desirable.

Finding: N/A

BUDGET/STAFF IMPACT: None

Attachments:

- Unified Development Code section 161.16
- Westside Village R-PZD Master Plan
- Request Letter
- Notification letters to owner
- City Plan 2030 Future Land Use Plan map
- Current Land Use Map
- Close Up Map
- One Mile Map

161.16 Neighborhood Services

- (A) Purpose. The Neighborhood Services district is designed to serve as a mixed use area of low intensity. Neighborhood Services promotes a walkable, pedestrian-oriented neighborhood development form with sustainable and complementary neighborhood businesses that are compatible in scale, aesthetics, and use with surrounding land uses. For the purpose of Chapter 96: Noise Control, the Neighborhood Services district is a residential zone.
- (B) Uses
 - (1) Permitted uses

Unit 1	City-wide uses by right
Unit 8	Single-family dwellings
Unit 9	Two-family dwellings
Unit 10	Three-family dwellings
Unit 12	Limited Business
Unit 24	Home occupations
Unit 41	Accessory dwelling units
Unit 44	Cottage Housing Development

Note: Any combination of above uses is permitted upon any lot within this zone. Conditional uses shall need approval when combined with pre-approved uses.

(2) Conditional uses

Unit 2	City-wide uses by conditional
	use
Unit 3	Public protection and utility
_	facilities
Unit 4	Cultural and recreational
	facilities
Unit 5	Government Facilities
Unit	Eating places
13	-
Unit	Neighborhood shopping goods
15	
Unit	Commercial recreation, small
19	sites
Unit	Offices, studios and related
25	services
Unit	Multi-family dwellings
26	

Unit 36	Wireless communication facilities*	
Unit 40	Sidewalk cafes	

(C) Density.

Linite new eare	10	
Units per acre	10 or less	

- (D) Bulk and Area
 - (1) Lot width minimum

Single-family	35 feet
Two-family	70 feet
Three or more	90 feet
All other uses	None

(2) Lot area minimum.

Single-family	4,000 sq. ft.
Two-family or	3,000 sq. ft. of lot
more	area per dwelling
	unit
All other	
permitted and	None
conditional uses	

(E) Setback regulations

Front:	A build-to zone that is located between 10 and 25 feet from the front property line.
Side	5 feet
Rear	15 feet

(F) Building height regulations.

Building	Height	45 ft.	
Maximum			

(G) *Building area.* On any lot, the area occupied by all buildings shall not exceed 60% of the total area of the lot.

(Ord. 5312, 4-20-10; Ord. 5462, 12-6-11; Ord. 5592, 6-18-13; Ord. 5664, 2-18-14)



November 17, 2014

Airways South PO Box 1888 Fayetteville, AR 72702 Attn: Dale Caudle VIA: Certified Mail

Re: Re-zoning of the Expired Westside Village Zoning District Project

Dear Mr. Caudle,

The Assessor of Washington County, Arkansas lists Airways South as the owner for the subject property that is zoned by the City of Fayetteville as a Planned Zoning District (PZD). This letter notifies you that the subject PZD approval has expired. In accordance with Fayetteville Unified Development Code Section 166.20, the City has cause to revoke this PZD as development permits have not been obtained in accordance with the approved phased development schedule. Therefore, the City Development Services Department has initiated revocation of the expired PZD zoning on your property. As part of this action staff will recommend the City Council assign the property the zoning district of NS, Neighborhood Services.

This proposal to revoke the PZD and rezone your property will be first heard at a public meeting of the Planning Commission on January 11, 2015 at 5:30 PM in Room 219 of the City Administration Building located at 113 West Mountain Street, Fayetteville, Arkansas 72701. You are of course welcome to speak at that meeting and/or provide written or verbal comment to City staff prior to the meeting.

Please contact my office at 479-575-8267 if you wish to set up a meeting with or speak to one of our City Planners, or you may email me at <u>qthompson@fayetteville-ar.gov</u>

Regards

Quin Thompson Current Planner Development Services

Att: UDC Section 161.16 Neighborhood Services

CC: Jeremy Pate, Development Services Director Andrew Garner, City Planning Director



December 05, 2014

SENT VIA: CERTIFIED MAIL

Airways South, LLC 3849 Wedington Drive Fayetteville, AR 72704 attn Dale Caudle

Re: Rezoning former Westside Village PZD

Dear Mr. Caudle,

This letter is in reference to your property, parcel number 765-22362-000 located east of Rupple Road within the Wedington Corridor Neighborhood Master Plan area.

This letter notifies you that the subject PZD approval has expired, effectively leaving the property without zoning and development rights. In accordance with Fayetteville Unified Development Code Section 166.20, the City has cause to revoke this PZD as development permits have not been obtained in accordance with the approved phased development schedule. Therefore, the City Development Services Department has initiated revocation of the expired PZD zoning on your property. As part of this action staff will recommend the City Council assign the property the zoning district of NS, Neighborhood Services.

As an initial step in the process of building this vision, planning staff will bring forward a rezoning proposal to the Planning Commission on **January 12, 2014**, and propose to rezone your property (the parcel referenced above) from R-PZD (Westside Village) to NS, Neighborhood Services. Please contact Quin Thompson, Current Planner, with any questions or concerns.

Project Description:

The City of Fayetteville proposes to rezone the property described above, being within the Wedington Corridor Neighborhood Master Plan area, from R-PZD, (Westside Village) to NS, Neighborhood Services.

Public Hearings:

The first scheduled public hearing on the rezoning proposal is the Planning Commission meeting at 5:30 PM on January 12, 2014; 113 West Mountain Street (City Administration Building, Rm 219) Fayetteville, AR 72701.

Review Location:

Additional project information is available for public review at the City of Fayetteville Planning Division, 125 West Mountain Street, Fayetteville, AR 72701, Monday - Friday between 8:00 AM and 5:00 PM.

Regards,

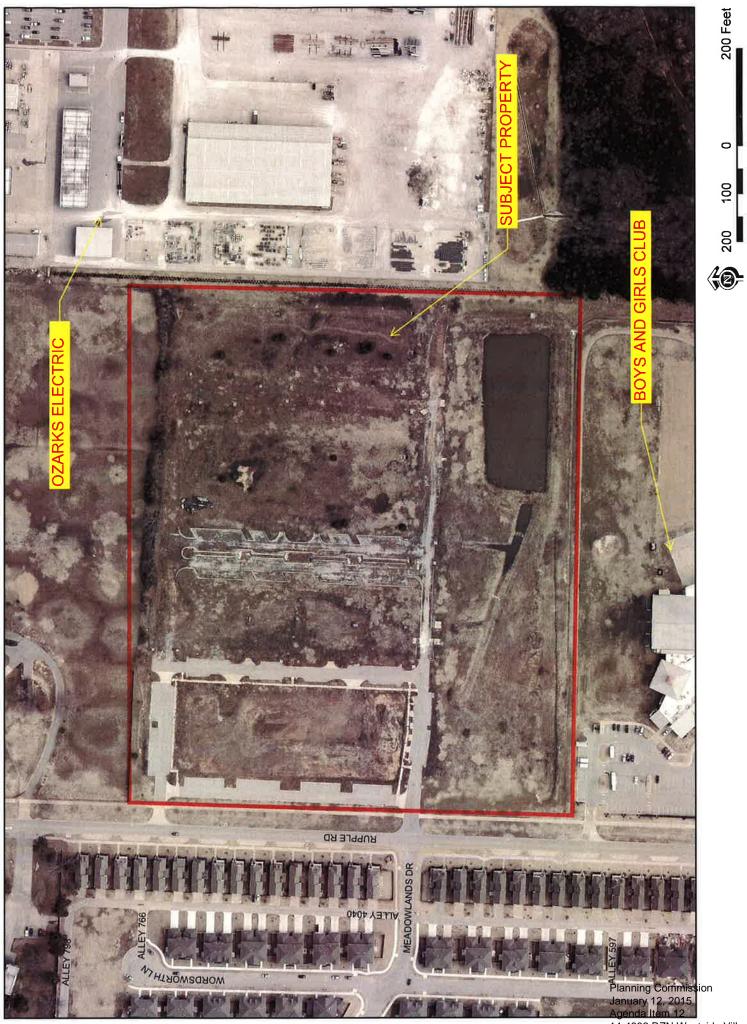
Bathono

Quin Thompson City of Fayetteville Phone: (479) 575-8327 Email: <u>athompson@fayetteville-ar.gov</u>

Att: UDC Section 166.16 Neighborhood Services

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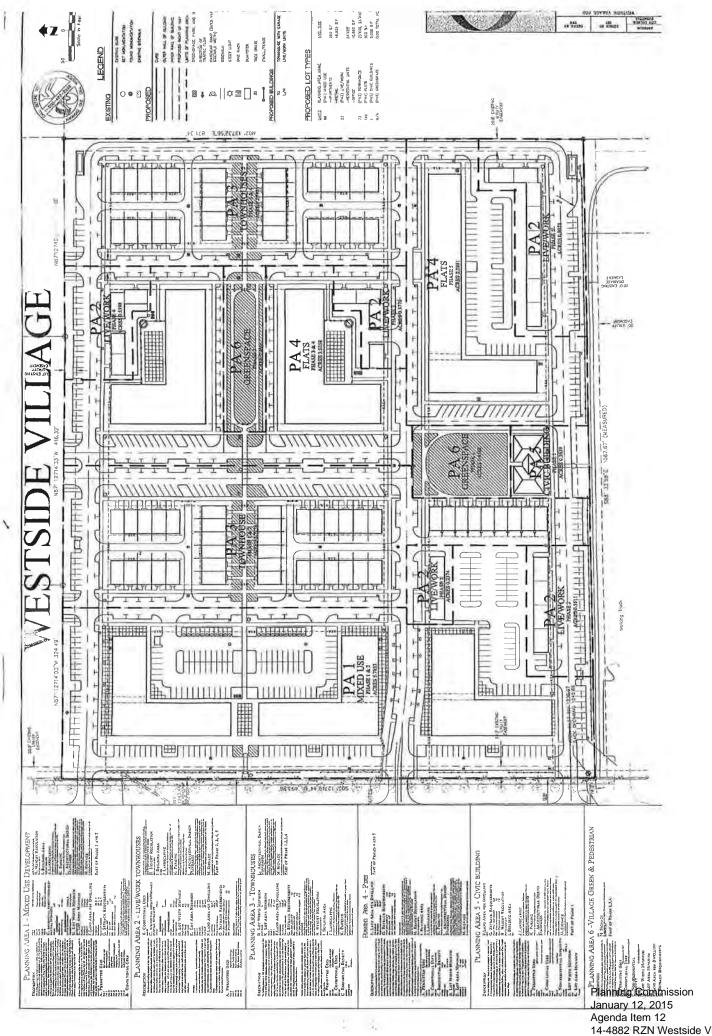
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¹⁴⁻⁴⁸⁸² RZN Westside Village Page 11 of 17

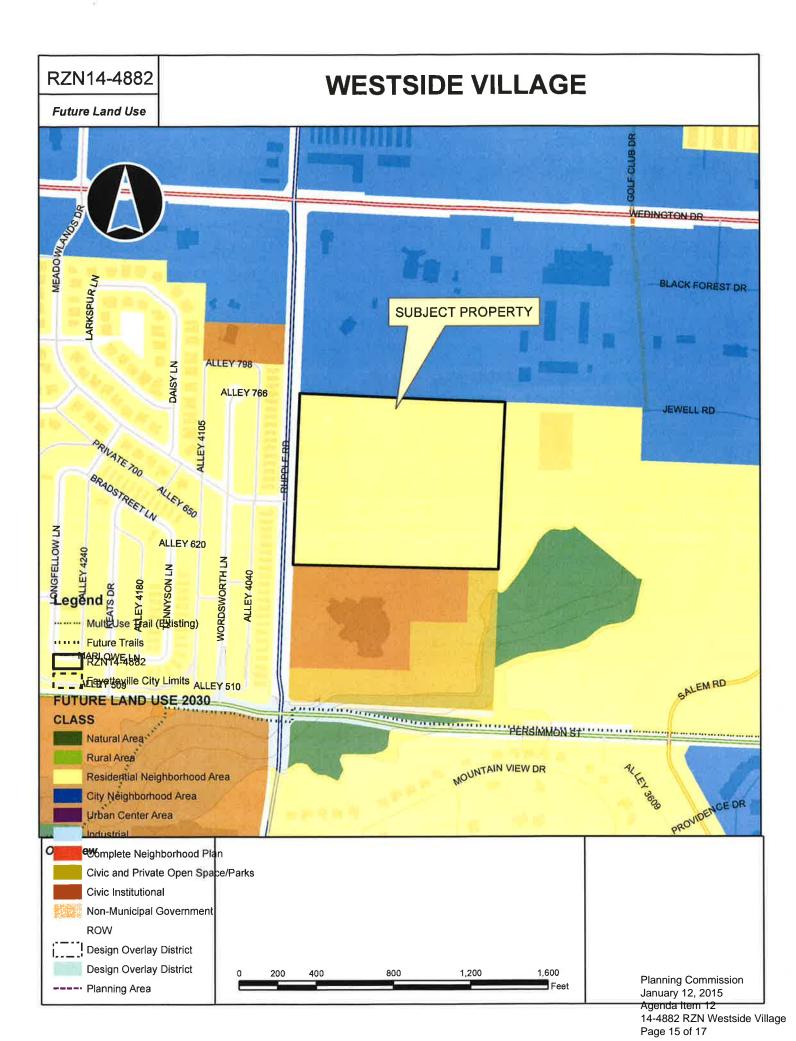


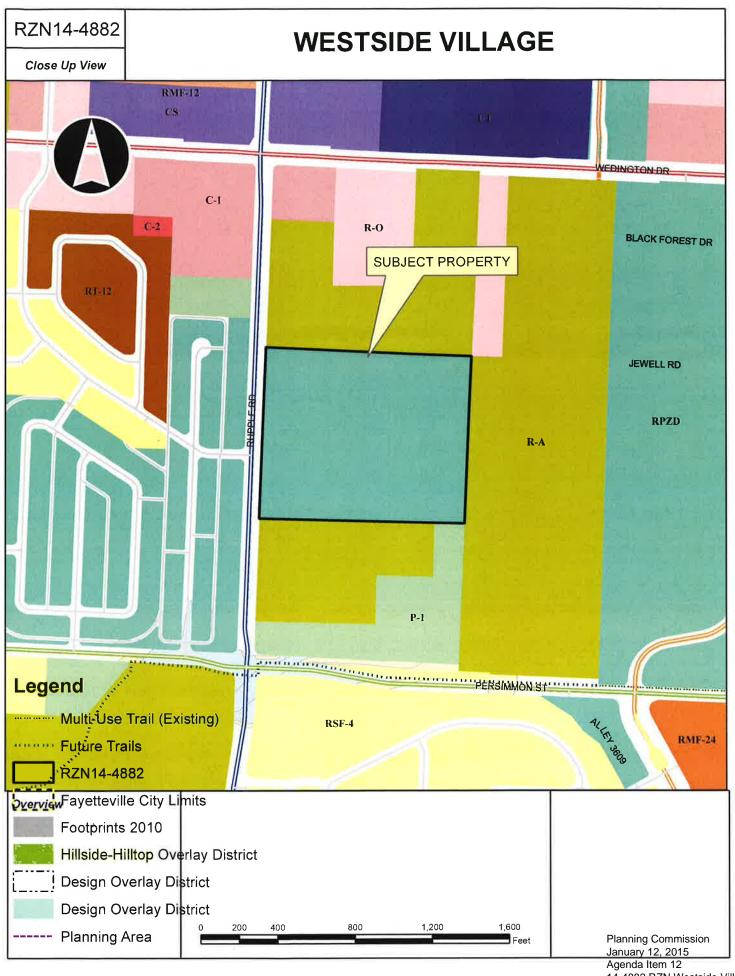
Planning Commission January 12, 2015 Agenda Item 12 1444682 REN Westside Village Page 12 of 17



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¹⁴⁻⁴⁸⁸² RZN Westside Village Page 16 of 17

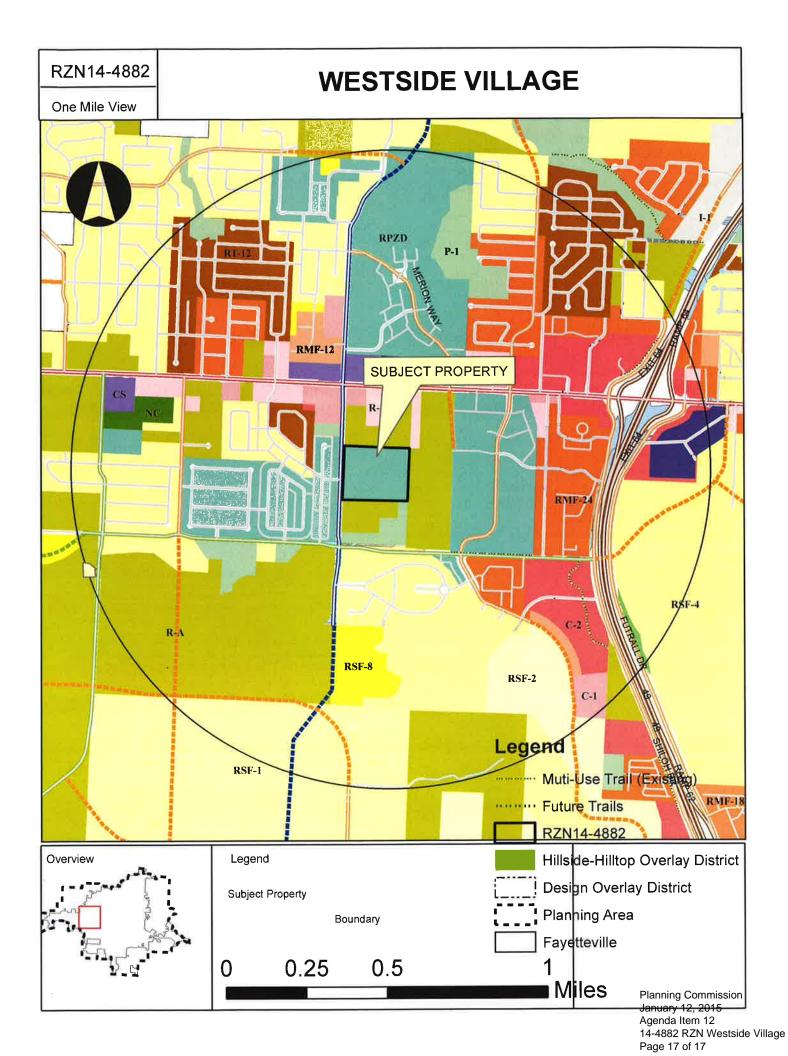


EXHIBIT 'B' 14-4882

A part of the SE 1/4 of the SE 1/4 and a part of the NE 1/4 of the SE 1/4, all in Section 12, T-16-N, R-31-W, Washington County, Arkansas, and being more particularly described as follows: Commencing at the NE corner of the NE 1/4 of the SE 1/4, thence N 88°34'51" W, 483.46 feet; thence S 01°07' 6" W, 35.95 feet; thence N 88°50'55" W, 416.00; thence S 01° 07' 06" W, 969.20 feet to the point of beginning; thence S 88° 48' 23" E, 416 feet; thence S 88° 56' 59" E, 330.00 feet; thence S 01° 05' 12' W, 870.38 feet; thence West 1081.18 feet; thence N 00° 47' 02" E, 892.59 feet; thence S 88°43'24" E, 339.71 feet to the point of beginning, containing 21.91 acres, more or less.

The above described tract also known as Tract 3, on a lot split survey shown on plat of record in plat book 17 at page 102, plat records of Washington County, Arkansas.

Subject to easements, rights-of-way, and protective covenants of record, if any. Subject to all prior mineral reservations and oil and gas leases.

ORDINANCE NO.

AN ORDINANCE REZONING THAT PROPERTY DESCRIBED IN REZONING PETITION RZN 14-4882, FOR APPROXIMATELY 21.63 ACRES, LOCATED ON THE EAST SIDE OF RUPPLE ROAD NORTH OF THE BOYS AND GIRLS CLUB, FROM R-PZD, RESIDENTIAL PLANNED ZONING DISTRICT R-PZD 06-1884 WESTSIDE VILLAGE, TO NS, NEIGHBORHOOD SERVICES.

BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF FAYETTEVILLE, ARKANSAS:

<u>Section 1</u>: That the City Council of the City of Fayetteville, Arkansas hereby changes the zone classification of the following described property from R-PZD, Residential Planned Zoning District R-PZD 06-1884 Westside Village, to NS, Neighborhood Services, as shown on Exhibits "A" and "B" attached hereto and made a part hereof.

<u>Section 2</u>: That the City Council of the City of Fayetteville, Arkansas hereby amends the official zoning map of the City of Fayetteville to reflect the zoning change provided in Section 1.

PASSED and APPROVED this day of , 2015.

APPROVED:

ATTEST:

By: ____

LIONELD JORDAN, Mayor

By:_______ SONDRA E. SMITH, City Clerk/Treasurer