AGENDA REQUEST

FOR: COUNCIL MEETING OF June 18, 2013

FROM:

ALDERMAN JUSTIN TENNANT

ORDINANCE OR RESOLUTION TITLE AND SUBJECT:

An Ordinance to enact §116.02 **Door to door solicitation at private residences** of the Fayetteville Code

APPROVED FOR AGENDA:

Alderman Justin Tennant

City Attorney Kit Williams

Date

Mp 24, 2013

Date



Left on the second Reading at the 6/18/13 Ca mts.

ORDINA	NCE	NO.	

AN ORDINANCE TO ENACT §116.02 **DOOR TO DOOR SOLICITATION REGULATIONS FOR PRIVATE RESIDENCES** INTO THE FAYETTEVILLE CODE

WHEREAS, some citizens have been inconvenienced and disturbed by unknown and not properly identified vendors and peddlers coming to their private residences to sell goods or request donations; and

WHEREAS, commercial vendors and peddlers who wish to sell door to door in Fayetteville should be regulated to ensure these vendors have proper identification and will abide by all restrictions as to the when and where such vending will be allowed; and

WHEREAS, persons who wish to express religious and political beliefs have First Amendment Free Speech rights which cannot be impinged by the City and thus may not be prohibited from going door to door to exercise their First Amendment rights.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF FAYETTEVILLE, ARKANSAS:

Section 1. That the City Council of the City of Fayetteville, Arkansas hereby enacts § 116.02 **Door to door solicitation at private residences** of the Fayetteville Code as shown in Exhibit A attached hereto and made a part hereof.

PASSED and APPROVED this 2d day of July, 2013.

APPROVED:	ATTEST:
By:	By:SONDRA E. SMITH, City Clerk/Treasurer

Exhibit A

116.02 – Door to Door Solicitation at Private Residence

- (A) Definitions. The following words, terms and phrases and their derivations, when used in this section, shall have the meanings ascribed to them in the section, except where the context clearly indicates a different meaning:
 - (1) Charitable activity means any activity carried on for unselfish, civic or humanitarian motives or for the benefit of others and not for private gain.
 - (2) Charitable organization means a nonprofit organization holding a tax exemption certificate from the Internal Revenue Service pursuant to § 501 et seq., and any amendments thereto.
 - (3) Peddler means any person who goes to the door of any private residence in the city, not having been invited by the occupant thereof, carrying or transporting goods, wares, merchandise or personal property of any nature and offering the same for sale..
 - (4) Solicitor means any person who goes to the door of any private residence in the city, not having been invited by the occupant thereof, for the purpose of taking or intending to take orders for the sale of goods, magazines, wares, merchandise or other personal property of any nature for future delivery, or for services to be performed in the future. A representative or employee of a newspaper of general circulation in Favetteville may leave a sample current copy of the newspaper with subscription information near the door of a private residence without being a "solicitor" as long as the representative/employee makes no efforts at that time to contact or speak with the resident.
 - (5) *Principal* means the person or other legal entity whose goods, merchandise, personal property or services are being peddled or solicited.
- (B) Obtaining "no soliciting/no peddling" decal or sign. The Planning Department shall provide any resident of the city a decal which reads,

- "no soliciting/no peddling." This decal may be posted at the front of the any private residence in the city and by posting said notification, any solicitor or peddler has notice that soliciting or peddling at this address is prohibited by city ordinance. A resident may also post a "no soliciting" sign pursuant to §116.01.
- (C) Principal permit. No peddling or solicitation shall be conducted within the city without a principal permit being issued. The cost for the principal to obtain a solicitor/peddler's permit is \$40.00, and shall be paid to the business office before any peddling or soliciting is conducted within the city. The permit shall expire on December 31 in the year the permit is issued. In addition to the principal's permit, the principal must also comply with the city's business license requirement pursuant to Chapter 118:

 Business Registry and License of the Fayetteville Code. To obtain a permit, a representative of the principal shall provide a written, signed application stating:
 - The name, address, telephone number, type of organization, and contact person for the principal applicant;
 - (2) The nature of the products or services involved;
 - (3) The proposed method of operation in the city;
 - (4) A list of all persons who will peddle or solicit in the city on behalf of the principal in the city.
- (D) Permit for peddlers/solicitors. In addition to the principal permit, each peddler or solicitor acting for the principal shall also obtain a permit from the Planning Department before peddling or soliciting within the city. The cost to obtain a peddler/solicitor permit is \$5.00. In applying for the permit, each applicant shall provide the following to the Planning Department:
 - The name of the principal applicant for whom they are going to act as a peddler or solicitor;

- (2) The name, address, and telephone number of the person who is going to act as a peddler or solicitor, and in addition, they must also provide photo identification;
- (3) A signed statement under oath that the person applying to be a peddler/solicitor has not been convicted of felonies or any misdemeanors involving theft, sexual offenses, or violence;
- (4) A criminal background check from the Arkansas State Police and from the State Police of the State which issued the Driver's License of the applicant which shows that peddler or solicitor has not, within the preceding five years, been convicted of any felonies, or any misdemeanors involving theft, sexual offense or violence, nor has been incarcerated in prison at any time during the last five years. No person shall be issued a permit as a peddler or solicitor that has been convicted of any of the offenses set out above nor in prison during the last five years.
- (E) Prohibition. It is unlawful for any solicitor or peddler to:
 - (1) Peddle or solicit within the city without having a copy of this section on their person, as well as a copy of their permit issued by the Planning Development, as well as photo identification visible, which is provided by the principal, identifying the person peddling or soliciting;
 - (2) Enter upon any private residence, knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence when the premises' owner or tenant has posted at the entry of the residence a decal or sign bearing the words, "no soliciting/no peddling," "no peddlers," "no solicitors," "no trespassing," or other words of similar import;
 - (3) Conduct the activities of peddler or solicitor and knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence between the hours of 9:00 p.m. and 10:00 a.m;
 - (4) Remain at the private residence when requested to leave, or to otherwise conduct business in a manner which a reasonable person would find obscene, threatening, intimidating or abusive;

- (5) Make any false or misleading statements about the product or service being sold, including untrue statements of endorsement;
- (6) Claim to have the endorsement of the city based on the city having issued a permit to that person;
- (7) Fail to disclose his or her name and the name of the principal whom he represents at the outset of the initial conversation;
- (8) Fail to immediately leave the premises or residence after having been asked by the owner or occupant thereof to do so.
- (F) Penalty. Any violation of this section shall be deemed a nuisance and punishable by a fine as provided by §10.99 of the Fayetteville Code.
- (G) Exemptions. Officers or employees of the City, County, State or Federal government, or any subdivision thereof shall be exempt for the requirements of this section when on official business.
- (H) Free permits for nonprofit corporations not seeking donations.
 - (1) After supplying adequate proof to the Planning Department that the nonprofit charitable organization is a charity with a current §501 (c)(3) IRS exception, the Planning Department may issue the permits required by this section without charge to the persons desiring to exercise their free speech rights as long as no solicitations for donations are made and no donations accepted.
- (I) Permits waived for political and religious free speech and for Girl Scouts.
 - (1) Although everyone going door to door must respect and not go to the door of a citizen who has personally posted a "no solicitation" type sign, may only go door to door during the daytime/evening hours allowed in (E)(3), and must conform to the requirements of (E)(4), (E)(6), (E)(8), persons exercising their First Amendment political or religious free speech rights are otherwise exempted from this section.
 - (2) The Girl Scouts of America must abide by the restrictions found in (E)(2)(3)(4) and (8) but are otherwise exempt from

the remainder of this section during their Girl Scout cookie door to door sale drive as long as they have on their Girl Scout uniforms or other proper identification as Girl Scouts.

(J) Revocation of permit. Any permit issued pursuant to the provision of this section may be suspended or revoked for good cause by the Director of Development Services. Good cause for such suspension or revocation shall include any violation of this section, or any other reason for suspensions or revocation as set out in §118.03 of the Fayetteville Code and said violations are hereby incorporated herein by reference. The procedure for suspension or revocation under this section shall be the same procedure as set out in §118.03 of the Fayetteville Code and said procedure is hereby incorporated herein by reference.

FAYETTEVILLE CODE OF ORDINANCES TITLE XI BUSINESS REGULATIONS

CHAPTER 116: DOOR TO DOOR SOLICITATION

116.01 Going Upon Private Residential Property

- (A) No solicitor or vendor shall enter in or upon any house, building, or other structure upon any land or property without the prior consent of the owner or occupant thereof where there is placed or posted on the premises in a conspicuous position, at or near the usual means of ingress, a sign or other form of notice stating or indicating that the owner or occupant forbids or otherwise does not desire persons engaged in soliciting or any similar activity to enter upon the premises.
- (B) The provisions of this section shall not apply to the sale or soliciting of orders for the sale of fruits, vegetables, or other products of the farm, including meat from domestic animals or livestock, so far as the sale of such commodities is authorized by law.

(Code 1965, §13-10; Ord. No. 1390, 4-13-64; Ord. No. 1987, 2-15-74; Code 1991, §116.01)

Cross reference(s)--Vending and peddling in parks, §97.086; Soliciting from public roadways or sidewalks prohibited, §74.05; Advertising, Ch. 110; Penalty, §10.99; State law ref.: Transient Vendors §14-54-1407.

116.02-116.99 Reserved



Departmental Correspondence



LEGAL DEPARTMENT

Kit Williams
City Attorney
Jason B. Kelley
Assistant City Attorney

TO: Alderman Justin Tennant

FROM: Kit Williams, City Attorney

DATE: June 19, 2013

RE: Waiving Permits for Fayetteville School Children

Please see attached a proposed revision of \$116.02 (I) which would waive permit requirements for all Fayetteville children through high school senior status in place of the more limited girl scout waiver. All girl scouts would probably be included in this school age children waiver so the girl scouts would not be adversely affected by this proposed change.

We could be attacked by limiting this waiver to "Fayetteville" children rather than all children on interstate commerce grounds. However, I believe using children for interstate commerce is inherently suspicious and questionable. Federal law already singles out minors transported across state lines for improper purposes as a problem. Thus, I think we would have good faith arguments why only local children should receive the waiver of a permit for door to door solicitation. I would doubt that any out of state peddler/solicitor would want to sue us over this.

Please let me know what you think about this change to (I)(2).

issued by the Planning Development, as well as photo identification visible, which is provided by the principal, identifying the person peddling or soliciting;

- (2) Enter upon any private residence, knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence when the premises' owner or tenant has posted at the entry of the residence a decal or sign bearing the words, "no soliciting/no peddling," "no peddlers." "no solicitors," "no trespassing," or other words of similar import;
- (3) Conduct the activities of peddler or solicitor and knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence between the hours of 9:00 p.m. and 10:00 a.m;
- (4) Remain at the private residence when requested to leave, or to otherwise conduct business in a manner which a reasonable person would find obscene, threatening, intimidating or abusive;

charitable organization is a charity with a current §501 (c)(3) IRS exception, the Planning Department may issue the permits required by this section without charge to the persons desiring to exercise their free speech rights as long as no solicitations for donations are made and no donations accepted.

B. 1 Enact §116.02 Door to Door Solicitation at Private Residences Page 8 of 18

- Permits waived for political and religious free speech and for Fayetteville children through high school senior status.
 - (1) Although everyone going door to door must respect and not go to the door of a citizen who has personally posted a "no solicitation" type sign, may only go door to door during the daytime/evening hours allowed in (E)(3), and must conform to the requirements of (E)(4), (E)(6), (E)(8), persons exercising their First Amendment political or religious free speech rights are otherwise exempted from this section.
 - (2) Fayetteville children through high school senior status must abide by the

restrictions found in (E)(2)(3)(4) and (8) but are otherwise exempt from the remainder of this section.

(J) Revocation of permit. Any permit issued pursuant to the provision of this section may be suspended or revoked for good cause by the Director of Development Services. Good cause for such suspension or revocation shall include any violation of this section, or any other reason for suspensions or revocation as set out in §118.03 of the Fayetteville Code and said violations are hereby incorporated herein by reference. The procedure for suspension or revocation under this section shall be the same procedure as set out in §118.03 of the Fayetteville Code and said procedure is hereby incorporated herein by reference.

Changed section

Handed out at the

B. 1

City Council Meeting 6-/Sodiatation at private Residences

Departmental Correspondence

DEPARTMENT

Kit Williams City Attorney Jason B. Kelley Assistant City Attorney

Page 9 of 18

TO: Mayor Jordan **City Council**

FROM: Kit Williams, City Attorney

DATE: June 18, 2013

RE: Changes To Door To Door Solicitation Ordinance Proposed By Newspaper

I met yesterday with the Northwest Arkansas Times/Arkansas Democrat Gazette publisher and other staff who proposed a couple of changes to Alderman Tennant's Ordinance regulating Door-to-Door Solicitations. The first change would be within the definition of "Solicitor" to exclude their newspaper carriers from such definition so that a carrier could leave a sample newspaper in the very early morning when delivering other newspapers as long as the carrier "makes no effort at that time to contact or speak with the resident."

I believe this has been a long running policy of the newspaper to obtain new subscribers by offering a free sample without disturbing a homeowner. I am not aware of any complaints or problems with this policy and so prepared wording in the definition of "Solicitor" excluding such activity from regulated solicitation. Such exclusion would not authorize businesses to place door hangers to promote their businesses, offer discounts, etc.

The second change is on the next page under (D) Permit for peddlers/solicitor. Subsection (4) which requires a criminal background check is proposed for two changes. First the applicant would also have to show background check from the state which issued the applicant's drivers license as well as for Arkansas which should provide additional criminal background information. The second change would place a five year look back period for felonies and the prohibited misdemeanors and include a prohibition for someone who had been incarcerated in prison within the last five years (regardless when their felony was committed).

Attached for your review are the first two pages of Exhibit A with the changed language highlighted. The City Council may or may not decide to take up either or both of these proposed changes.

	FOR PRIVATE RESIDENCES INTO
THE TATELLE VILLE CODE	
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BE IT ORDAINED BY THE FAYETTEVILLE, ARKANSAS:	CITY COUNCIL OF THE CITY OF
Section 1. That the City Council of enacts § 116.02 Door to door solicitation as shown in Exhibit A attached hereto and n	f the City of Fayetteville, Arkansas hereby t private residences of the Fayetteville code nade a part hereof.
PASSED and APPROVED this 18th	day of June, 2013.
APPROVED:	ATTEST:
By: By: LIONELD JORDAN, MAYOR SO	NDRA E. SMITH, City Clerk

ORDINANCE NO. _____

Exhibit A (Paper Version)

116.02 – Door to Door Solicitation at Private Residence

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 - (2) Charitable organization means a nonprofit organization holding a tax exemption certificate from the Internal Revenue Service pursuant to § 501 et seq., and any amendments thereto.
 - (3) Peddler means any person who goes to the door of any private residence in the city, not having been invited by the occupant thereof, carrying or transporting goods, wares, merchandise or personal property of any nature and offering the same for sale..
 - (4) Solicitor means any person who goes to the door of any private residence in the city, not having been invited/by the occupant thereof, for the purpose of taking or intending to take orders for the sale of goods, magazines, wares, merchandise or other personal property of any nature for future/delivery, or for services to be performed in the future. A representative or employee of a newspaper of general circulation in Fayetteville may leave a sample current copy of the newspaper with subscription information near the door of a private residence without being a "solicitor" as long as the representative/employee makes no efforts at that time to contact or speak with the resident.
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- (B) Obtaining "no soliciting/no peddling" decal or sign. The Planning Department shall provide any resident of the city a decal which reads, "no soliciting/no peddling." This decal may be posted at the front of the any private

- residence in the city and by posting said notification, any solicitor or peddler has notice that soliciting or peddling at this address is prohibited by city ordinance. A resident may also post a "no soliciting" sign pursuant to §116,01.
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- (4) A criminal background check from the Arkansas State Police and from the State Police of the State which issued the Driver's License of the applicant which shows that peddler or solicitor has not, within the preceding five years, been convicted of any felonies, or any misdemeanors involving theft, sexual offense or violence, nor has been incarcerated in prison at any time during the last five years. No person shall be issued a permit as a peddler or solicitor that has been convicted of any of the offenses set out above nor in prison during the last five years.
- (E) *Prohibition*. It is unlawful for any solicitor or peddler to:
 - (1) Peddle or solicit within the city without having a copy of this section on their person, as well as a copy of their permit issued by the Planning Development, as well as photo identification visible, which is provided by the principal, identifying the person peddling or soliciting.
 - (2) Enter upon any private residence, knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence when the premises' owner or tenant has posted at the entry of the residence a decal or sign bearing the words, "no soliciting/no peddling," "no peddlers," "no solicitors," "no trespassing," or other words of similar import;
 - (3) Conduct the activities of peddler or solicitor and knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence between the hours of 9:00 p.m. and 10:00 a.m. during regular standard time, and between the hours of 9:00 p.m. and 10:00 a.m. during daylight savings time;
 - (4) Remain at the private residence when requested to leave, or to otherwise conduct business in a manner which a reasonable person would find obscene, threatening, intimidating or abusive;

- (5) Make any false or misleading statements about the product or service being sold, including untrue statements of endorsement;
- (6) Claim to have the endorsement of the city based on the city having issued a permit to that person;
- (7) Fail to disclose his or her name and the name of the principal whom he represents at the outset of the initial conversation;
- (8) Fail to immediately leave the premises or residence after having been asked by the owner or occupant thereof to do so.
- (F) Penalty. Any violation of this section shall be deemed a nuisance and punishable by a fine as provided by §10.99 of the Fayetteville Code.
- (G) Exemptions. Officers or employees of the City, County, State or Federal government, or any subdivision thereof shall be exempt for the requirements of this section when on official business.
- (H) Free permits for nonprofit corporations not seeking donations.
 - (1) After supplying adequate proof to the Planning Department that the nonprofit charitable organization is a charity with a current §501 (c)(3) IRS exception, the Planning Department may issue the permits required by this section without charge to the persons desiring to exercise their free speech rights as long as no solicitations for donations are made and no donations accepted.
- (1) Permits waived for political and religious free speech and for Girl Scouts.
 - Although everyone going door to door must respect and not go to the door of a citizen who has personally posted a "no solicitation" type sign, may only go door to door during the daytime/evening hours allowed in (E)(3), and must conform to the requirements of (E)(4), (E)(6), (E)(8), persons exercising their First Amendment political or religious free speech rights are otherwise exempted from this section.
 - (2) The Girl Scouts of America must abide by the restrictions found in (E)(2)(3)(4) and (8) but are otherwise exempt from the remainder of this section during their

Girl Scout cookie door to door sale drive as long as they have on their Girl Scout uniforms or other proper identification as Girl Scouts.

(J) Revocation of permit. Any permit issued pursuant to the provision of this section may be suspended or revoked for good cause by the Director of Development Services. Good cause for such suspension or revocation shall include any violation of this section, or any other reason for suspensions or revocation as set out in §118.03 of the Fayetteville Code and said violations are hereby incorporated herein by reference. The procedure for suspension or revocation under this section shall be the same procedure as set out in §118.03 of the Fayetteville Code and said procedure is hereby incorporated herein by reference.

Exhibit A

116.02 - Door to door solicitation at private residences.

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 - (3) Peddler means any person who goes to the door of any private residence in the city, not having been invited by the occupant thereof, carrying or transporting goods, wares, merchandise or personal property of any nature and offering the same for sale..
 - (4) Solicitor means any person who goes to the door of any private residence in the city, not having been invited by the occupant thereof, for the purpose of taking or intending to take orders for the sale of goods, magazines, wares, merchandise or other personal property of any

- nature for future delivery, or for services to be performed in the future.
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 - (4) A criminal background check from the Arkansas State Police which shows

that peddler or solicitor has not been convicted of any felonies, or any misdemearors involving theft, sexual offenses or violence. No person shall be issued a permit as a peddler or solicitor that has been convicted of any of the offenses set out herein.

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- (3) Conduct the activities of peddler or solicitor and knock on the door, ring the doorbell, or otherwise attempt to gain admittance at the residence between the hours of 7:00 p.m. and 10:00 a.m. during regular standard time, and between the hours of 8:00 p.m. and 10:00

- a.m. during daylight savings time;
- (4) Remain at the private residence when requested to leave, or to otherwise conduct business in a manner which a reasonable person would find obscene, threatening, intimidating or abusive;
- (5) Make any false or misleading statements about the product or service being sold, including untrue statements of endorsement;
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