### City of Fayetteville Staff Review Form

C. 5 RZN 12-4108 (4847 W. Wedington Dr./Bank of Wynne) Page 1 of 32

### City Council Agenda Items and Contracts, Leases or Agreements

6/5/2012
City Council Meeting Date
Agenda Items Only

	Agenda items O	illy		
Andrew Garner	Planning		Development Services	
Submitted By	Division		Department	
	Action Requi			
ZN 12-4108: (4847 W. WEDINGT roperty located at 4847 WEST WE ONING DISTRICT (R-PZD 07-257 ezone the subject property to CS, (ER ACRE.	EDINGTON DRIVE. The prop 6 WOODSTOCK) and conta	perty is zoned R-Pz ains approximately	ZD, RESIDENTIAL PLANNED 31.68 acres. The request is to	
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Cost of this request	Category / Project	Budget	Program Category / Project Name	
	\$	(A)	2	
Account Number	Funds Used to I	Date	Program / Project Category Name	
<u> </u>	\$	表		
Project Number	Remaining Bala	ance	Fund Name	
epartment Birecton  ty Attorney	5-18-201- Date	Original Contrac		
ance and Internal Services Director  May	S/18/12	Received in Ci Clerk's Office	-	
Jeone Jord	Date 5/21/12 Date	Received in Mayor's Office	e ENTERED	
omments:				



### CITY COUNCIL AGENDA MEMO

To: Mayor Jordan, City Council

Thru: Don Marr, Chief of Staff

Jeremy Pate, Development Services Director 🐧

From: Andrew Garner, Senior Planner

**Date:** May 17, 2012

Subject: RZN 12-4108 (Bank of Wynne Rezone/Woodstock PZD Revocation)

### **RECOMMENDATION**

Planning Commission and staff recommend approval of an ordinance to revoke the expired Woodstock Planning Zoning District and rezone the property from R-PZD 07-2576 Woodstock to R-A, Residential Agricultural, the zoning that was in place prior to the R-PZD.

### **BACKGROUND**

The subject property contains 31.68 acres located on the south side of Wedington Drive (State Highway 16) between 46<sup>th</sup> Street and Broyles Avenue. The site is zoned R-PZD 07-2576, and generally flat hay pasture with trees along the fence rows. The property is generally undeveloped except for two residences, one in the northwest corner and the other in the southeast corner of the site. On October 2, 2007 the City Council approved the Woodstock Planned Zoning District on the subject property (R-PZD 07-2576). The property was originally zoned R-A, Residential Agricultural. The R-PZD zoning permitted a total of 382 dwellings and 100,390 square feet of non-residential square feet. Construction permits for the project were never obtained and the R-PZD approval has expired. Within the past year, the Future Land Use Plan designation on this site changed, scaling back the City Neighborhood Area on this site from the entire Wedington Drive street frontage to the northwest corner of the site.

If an approved PZD expires the property does not automatically revert back to the original zoning. The property is unable to be developed or subdivided until the old PZD zoning is revoked and a new, valid zoning district is assigned. In an effort to establish a valid zoning district on the subject property the property owner, the Bank of Wynne, has requested a rezoning. Their request is to rezone 9.08 acres to CS, Community Services and 22.60 acres to RSF-4, Residential Single Family Four Units Per Acre. The areas of the site for the proposed rezoning are depicted on the attached survey provided by the applicant.

Staff recommends denial of applicant's proposal finding that the rezoning request is not consistent with the City Plan 2030 Future Land Use designation of this site. The Future Land Use Plan Designates a majority of this site as Residential Neighborhood, and confines the City Neighborhood designation in the northwest portion of the site around the intersection of Broyles and Wedington. The applicant proposes to rezone their entire frontage along Wedington (about 820 feet of street frontage, 300 feet deep, 9.08 acres) to Community Services. In addition, the proposal to rezone 22.60 acres of undeveloped pasture to RSF-4 on the edge of the developed area of the City could encourage a sprawling development pattern in conflict with the primary goals of City Plan 2030: Goal 2: We will discourage suburban sprawl, and Goal 3: We will make traditional town form the standard. This is discussed in more detail in the findings throughout the staff report.

### **DISCUSSION**

Prior to the May 14, 2012 Planning Commission meeting, the City Attorney advised staff and the Planning Commission that if they did not recommend in favor of the applicant's proposed zoning request that they should recommend some zoning district. On May 14, 2012 the Planning Commission made a recommendation to forward the rezoning request to the City Council with a recommendation for the property to revert back to the zoning that was in place prior to the PZD, which was R-A, Residential Agricultural. The motion passed with a 7-1-0 vote (Commissioner Hoskins voted 'no').

### **BUDGET IMPACT**

None.

### ORDINANCE NO.

AN **ORDINANCE** REVOKING R-PZD 07-2576 (WOODSTOCK) AND REZONING THAT PROPERTY DESCRIBED IN REZONING PETITION RZN 12-4108, FOR APPROXIMATELY 31.68 ACRES, LOCATED AT 4847 WEST WEDINGTON DRIVE FROM R-PZD, RESIDENTIAL PLANNED ZONING DISTRICT 07-2576, TO R-A, RESIDENTIAL AGRICULTURAL.

### BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF FAYETTEVILLE, ARKANSAS:

Section 1: That a portion of the property as described herein zoned R-PZD 07-2576 (Woodstock) is hereby revoked because the developer failed to obtain development permits in accordance with the approved phased development schedule.

Section 2: That the zone classification of the following described property is hereby changed as follows:

From R-PZD, Residential Planned Zoning District 07-2576 to R-A, Residential Agricultural, as shown on Exhibits "A" and "B" attached hereto and made a part hereof.

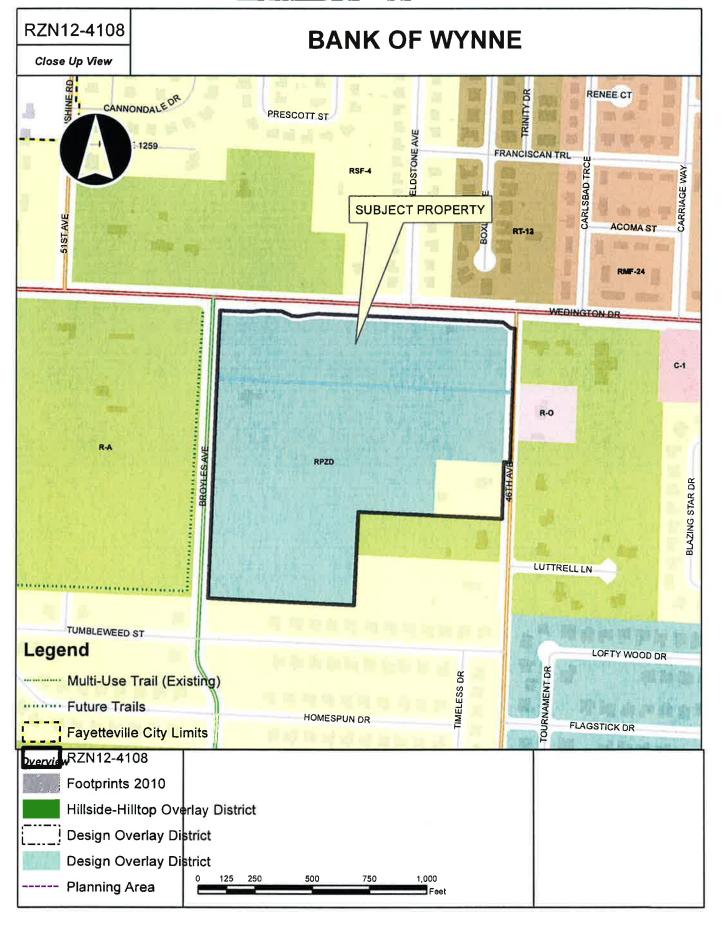
<u>Section 3</u>: That the official zoning map of the City of Fayetteville, Arkansas is hereby amended to reflect the zoning change provided in Section 2 above.

2012

TASSED and ATTROVED this	uay 01 , 2012.	
APPROVED:	ATTEST:	
By:	By:SONDRA E. SMITH, City Clerk/Treasurer	

PASSED and APPROVED this day of

### EXHIBIT "A"



### EXHIBIT "B" RZN 12-4108

A PART OF THE NORTHWEST QUARTER OF THE SOUTHWEST QUARTER OF SECTION 12, TOWNSHIP 16 NORTH, RANGE 31 WEST, WASHINGTON COUNTY, ARKANSAS, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS, TO-WIT: BEGINNING AT A POINT WHICH IS N02°21'23"E 966.66' FROM AN EXISTING REBAR MARKING THE SOUTHWEST CORNER OF SAID FORTY ACRE TRACT AND RUNNING THENCE N02°21'25"E 300.00' TO THE SOUTH RIGHT-OF-WAY OF ARKANSAS STATE HIGHWAY #16, THENCE ALONG SAID SOUTH RIGHT-OF-WAY THE FOLLOWING: S87°33'20"E 139.56' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE N83°32'33"E 44.48' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE S88°03'22"E 88.17' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE \$67°34'26"E 53.20' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE S87°16'19"E 27.89' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE N81°59'46"E 81.42' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE S87°20'54"E 819.70' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE S51°36'34"E 42.96' TO AN EXISTING HIGHWAY RIGHT-OF-WAY MONUMENT, THENCE S86°09'07"E 18.27', THENCE LEAVING SAID SOUTH RIGHT-OF-WAY S02°12'08"W 280.19', THENCE N87°20'54"W 1303.10' TO THE POINT OF BEGINNING, CONTAINING 9.08 ACRES, MORE OR LESS. SUBJECT TO ALL EASEMENTS AND RIGHTS-OF-WAY OF RECORD.

A PART OF THE NORTHWEST QUARTER OF THE SOUTHWEST QUARTER OF SECTION 12, TOWNSHIP 16 NORTH, RANGE 31 WEST, WASHINGTON COUNTY, ARKANSAS, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS, TO-WIT: BEGINNING AT AN EXISTING REBAR MARKING THE SOUTHWEST CORNER OF SAID FORTY ACRE TRACT AND RUNNING THENCE N02°21'25"E 966.66', THENCE \$87°20'54"E 1303.10', THENCE \$02°12'08"W 309.20', THENCE N87°14'57"W 26.21' TO THE WEST RIGHT-OF-WAY OF N. 46TH AVENUE, THENCE ALONG SAID WEST RIGHT-OF-WAY \$02°08'46"W 249.44', THENCE LEAVING SAID WEST RIGHT-OF-WAY N87°14'45"W 634.58' TO AN EXISTING REBAR, THENCE \$02°30'10"W 410.73' TO AN EXISTING REBAR, THENCE N87°12'44"W 643.04' TO THE POINT OF BEGINNING, CONTAINING 22.60 ACRES, MORE OR LESS. SUBJECT TO ALL EASEMENTS AND RIGHTS-OF-WAY OF RECORD.



### **Departmental Correspondence**



LEGAL DEPARTMENT

Kit Williams
City Attorney

Jason B. Kelley
Assistant City Attorney

TO: Planning Commissioners

CC: Jeremy Pate, Development Services Director,

Andrew Garner, Senior Current Planner

FROM: Kit Williams, City Attorney

DATE: May 11, 2012

RE: Expired PZD's must be rezoned upon owner's request

When a PZD has expired, the property owner loses all development rights on his property until it is rezoned. Almost all of a property's real worth and value is in its development rights. This loss of all of a property's development rights would constitute a government taking of the property requiring our taxpayers to pay the reasonable value of the property (very large amount of money) except the property owner must first "exhaust his remedies" by asking for a rezoning.

As long as the rezoning is granted by the City Council, no regulatory taking has occurred. However, if the property owner's request to rezone the property out of its "zombie" status (unusable and undevelopable) is just denied and the property is not rezoned into some developable zoning district, the property owner would probably have a textbook case of inverse condemnation or regulatory taking. This must not be allowed to occur.

Because the new owner of the property zoned for the now defunct Woodstock PZD has requested rezoning, the Planning Commission should recommend what you believe is appropriate zoning. If you get stuck on how it should be zoned now, please just recommend that the City Council rezone it back to the zoning it had prior to the approval of the PZD. The City Council MUST rezone this property either to its prior zoning district or to the zoning district or districts that would conform to state law purposes and the 2030 Long Range Plan. Just denying the property owner's requested rezoning is a recipe for disaster and must not happen.

When the Planning Commission is considering whether or not to recommend approval of a rezoning request, the City Planning Division presents useful information from various city departments that cover issues included with the City's 2030 Long Range

Plan. This document was the result of many public hearings and much input from citizens, staff, commissioners and council members. However, "A land use plan is meant to be just that – a plan. It is not legally binding on the city." <u>Taylor v. City of Little Rock</u>, 583 S.W. 2d 72, 73 (1979).

State Statutes authorize cities to prepare zoning and development plans and list nine purposes or goals that these plans may promote:

- "1. Efficiency and economy in the process of development;
  - 2. The appropriate and best use of land;
- 3. Convenience of traffic and circulation of people and goods;
- 4. Safety from fire and other dangers;
- 5. Adequate light and air in the use and occupancy of buildings;
- 6. Healthful and convenient distribution of population;
- 7. Good civic design and arrangement;
- 8. Adequate public utilities and facilities; and
- 9. Wise and efficient expenditure of funds."

A.C.A. §14-56-403 (b).

The appellate courts of Arkansas have recognized and approved many different factors that a Planning Commission can consider when a proposed rezoning is contested.

### 1. Public Opposition

"Opposition by a large majority of the citizens in the neighborhood" Thomas Petroleum v. West Helena (1992).

"The Opinion of local residents, when it reflects logical and reasonable concerns ...."

City of Lowell v. M & N Mobile Home Park (1996).

"Some of the residents (of the area) objected ...."

Tanner v. City of Green Forest (1990).

### 2. Traffic

"Increased traffic on limited roads"

City of Lowell v. M & N Mobile Home Park (1996).

"Increased risk of traffic accidents"

Thomas Petroleum v. West Helena (1992).

3. Noise

City of Lowell v. M & N Mobile Home Park (1996).

- Decreased value of adjoining land
   <u>City of Lowell v. M & N Mobile Home Park</u> (1996).
- 5. **Potential for criminal activity**Thomas Petroleum v. West Helena (1992).
- 6. Increased litter
  Thomas Petroleum v. West Helena (1992).
- 7. Strain on Sewage service

  <u>Tanner v. City of Green Forest</u> (1990).
- 8. **Spot zoning**"The need to maintain consistent zoning area, and not to set a precedent of spot zoning .... (T)he property was entirely surrounded by a residential area, and that the residents objected .... " Thomas Petroleum v. West Helena, 310 Ark. 682, 839 S.W. 2d 523, 525 (1992).

"Spot zoning has been defined by several authorities. It has been said that:

'Spot zoning, by definition, is invalid because it amounts to an arbitrary, capricious and unreasonable treatment of a limited area within a particular district. As such, it departs from the comprehensive treatment or privileges not in harmony with the other use classifications in the area and without any apparent circumstances which call for different treatment. Spot zoning almost invariably involves a single parcel or at least a limited area.' R. Wright and S. Webber, Land Use (1978)." Riddell v. City of Brinkley, 612 S.W. 2d 116, 117 (1981).

"(S)pot zoning includes zoning one lot in a manner entirely different from the surrounding area ...." <u>Smith v. City of Little Rock</u>, 279 Ark. 4, 648 S.W. 2d 454, 457 (1983).

However, the most recent case I could find referring to "spot zoning" {Camden Community Development Corp. v. Sutton, 339 Ark. 368, 5 S.W. 3<sup>rd</sup> 439, 443 (1999)} cast doubt on Professor Wright's quoted statement that "Spot zoning, by definition, is invalid ...."

Finally, a proponent of a rezoning will often argue that he or she is entitled to a rezoning in order to put the property to its "highest and best use" from a monetary viewpoint. The benefit to the owner of a proposed rezoning may certainly be considered, "(h)owever, we have held that rezoning is not justified solely on the ground that it is necessary to put a particular tract to its most remunerative use." Tanner v. City of Green Forest, 302 Ark. 170, 788 S.W. 2d 727, 729 (1990). (emphasis added).

### **CONCLUSION/SUMMARY**

Factors that may be considered in rezoning issues:

- 1. 2030 Plan objectives
- 2. Public opposition that is logical and reasonable
- 3. Traffic
- 4. Safety and Fire protection
- 5. Good civic design and efficiency
- 6. Adequacy of public facilities (sewage, water)
- 7. Noise
- 8. Litter
- 9. Decrease in value of adjoining land
- 10. Appropriate and best use of land
- 11. Compatibility with adjacent zones (spot zoning)



### PC Meeting of May 14, 2012

THE CITY OF FAYETTEVILLE, ARKANSAS

125 W. Mountain St. Fayetteville, AR 72701 Telephone: (479) 575-8267

### PLANNING DIVISION CORRESPONDENCE

TO: Fayetteville Planning Commission FROM: Andrew Garner, Senior Planner

THRU: Jeremy Pate, Development Services Director

DATE: May 8, 2012 Updated May 16, 2012

RZN 12-4108: Rezone (4847 W. WEDINGTON DR./BANK OF WYNNE, 438): Submitted by BATES AND ASSOCIATES for property located at 4847 WEST WEDINGTON DRIVE. The property is zoned R-PZD, RESIDENTIAL PLANNED ZONING DISTRICT (R-PZD 07-2576 WOODSTOCK) and RSF-4 and contains approximately 31.68 acres. The request is to rezone the property to CS, COMMUNITY SERVICES and RSF-4, RESIDENTIAL SINGLE-FAMILY, 4 UNITS PER ACRE.

Planner: Andrew Garner

### **BACKGROUND:**

The subject property consists of approximately 31.68 acres located on the south side of Wedington Drive (State Highway 16) between 46<sup>th</sup> Street and Broyles Avenue. The site is zoned R-PZD 07-2576 (Woodstock) and RSF-4, and is generally flat hay pasture with trees along the fence rows. The property is generally undeveloped except for two residences, one in the northwest corner and the other in the southeast corner of the site. The surrounding zoning and land use are listed in *Table 1*.

Table 1
Surrounding Land Use/Zoning

Direction from Site	Land Use	Zoning
North	Single family residences; Ozark Electric facility,  Duplexes	R-A; RSF-4; RT-12
South	Single family residences	RSF-4; R-A
East	Single family residences	R-A
West	Pasture	R-A

History: On October 2, 2007 the City Council approved the Woodstock Planned Zoning District on the subject property (R-PZD 07-2551). The property was originally zoned R-A, Residential Agricultural. The R-PZD zoning permitted a total of 382 dwellings and 100,390 square feet of non-residential square feet. Construction permits for the project were never obtained and the R-PZD approval has expired. Within the past year, the Future Land Use Plan designation on this site changed, scaling back the City Neighborhood Area on this site from the entire Wedington Drive street frontage to the northwest corner of the site.

PZD Revocation: If an approved PZD expires the property does not automatically revert back to the G:\ETC\Development Services Review\2011\Development Review\11-3807 RZN SW Corner of Razorback Rd\_15th St (Champion Club Condo's)\03 Planning Commission\05-09-2011\Comments and Redlines

original zoning. The property is unable to be developed or subdivided until the old PZD zoning is revoked and a new, valid zoning district is assigned.

*Proposal:* The property owner, the First National Bank of Wynne, proposes to rezone 9.08 acres from R-PZD 07-2576 Woodstock to CS, Community Services and 22.60 acres from R-PZD 07-2576 Woodstock to RSF-4, Residential Single Family Four Units Per Acre. The areas of the site for the proposed rezoning are depicted on the attached survey provided by the applicant.

Public Comment: Staff has not received public comment on this request.

### RECOMMENDATION:

Staff recommends denial of **RZN 12-4108** (Woodstock) finding that the proposed rezoning request is not consistent with the City Plan 2030 Future Land Use designation of this site. The Future Land Use Plan Designates a majority of this site as Residential Neighborhood, and confines the City Neighborhood designation in the northwest portion of the site around the intersection of Broyles and Wedington. The applicant proposes to rezone their entire frontage along Wedington (about 820 feet of street frontage, 300 feet deep, 9.08 acres) to Community Services. In addition, the proposal to rezone 22.60 acres of undeveloped pasture on the edge of the developed area of the City could encourage a sprawling development pattern in conflict with the primary goals of City Plan 2030: Goal 2: We will discourage suburban sprawl, and Goal 3: We will make traditional town form the standard. This is discussed in more detail in the findings throughout the staff report.

PLANNING COMM	IISSION ACTION:	Required	YES		
Date: <u>May 14, 2012</u>	□ Tabled	<u>X</u>	Forward	ed	□ Denied
Motion: <u>Chesser</u>	Second: Bunch	Vote: <u>7-1-</u>	0 (Hoskin	s voted 'no')	
Notes: Forwarded with a recommendation to have the property revert back to the zoning in place prior to the R-PZD, which was R-A, Residential Agricultural.					
CITY COUNCIL A		Required	YES		
Dotos		□ Approv	ed	☐ Denied	
Date:					

CITY PLAN 2030 FUTURE LAND USE PLAN: City Plan 2030 Future Land Use Plan designates the northwest portion of this site near the intersection of Wedington Road and Broyles Avenue as City Neighborhood Area and a majority of the site, including about half of the site's frontage on Wedington as a Residential Neighborhood Area.

City Neighborhood Areas are more densely developed than residential neighborhood areas and provide a varying mix of nonresidential and residential uses. This designation supports the widest spectrum of uses and encourages density in all housing types, from single family to multifamily. Non residential uses range in size, variety and intensity from grocery stores and offices to churches, and are typically located at corners and along connecting corridors...Setbacks and landscaping are urban in form with street trees typically being located within the sidewalk zone.

Residential Neighborhood Areas are primarily residential in nature and support a variety of housing types of appropriate scale and context, including single family multifamily and row-houses...It also encourages traditional neighborhood development that incorporates low-intensity non-residential uses intended to serve the surrounding neighborhood, such as retail and offices, on corners and along connecting corridors.

### **INFRASTRUCTURE:**

Streets:

The site has access to Wedington Drive, Broyles Avenue, and 46<sup>th</sup> Street. Wedington Drive has been recently improved to a five-lane state highway with a 10-foot wide asphalt trail adjacent to this site. Broyles Avenue is an improved two-lane Minor Arterial roadway with a turn lane at Wedington, and 46<sup>th</sup> Street is an unimproved Collector street adjacent to the eastern boundary of the property. Street improvements would be evaluated at the time of development.

Water:

Public water is available to the property. There is an 18-inch water main on the south side of Wedington, a 12-inch water main on the east side of Broyles and an 8-inch water main on the west side of 46th Street. Public water main improvements may need to be extended through the property to provide domestic and fire flow for any proposed development.

Sewer:

Sanitary sewer is available adjacent to the site. There is a 6-inch main on the east side of 46<sup>th</sup> Street. Public sewer main improvements may need to be extended through the property at the time of development. The capacity of the existing main will need to be evaluated to ensure adequate capacity.

**Drainage:** 

Standard improvements and requirements for drainage will be required for the development. This property is not affected by the 100-year floodplain and the Streamside Protection Zones.

Police:

Staff did not receive objections from the Police Department to this rezoning.

Fire:

The subject property is located 1 mile from the Station No. 7 located at 835 Rupple Road with an expected response time of 2.25 minutes. No adverse impacts on call volume or response time are anticipated.

### FINDINGS OF THE STAFF

1. A determination of the degree to which the proposed zoning is consistent with land use planning objectives, principles, and policies and with land use and zoning plans.

Finding:

Staff finds the proposal not consistent with the land use planning objectives, principles and policies. About half of this site's street frontage is designated as Residential Neighborhood Area and is proposed to be rezoned to CS, Community Services. The City's Future Land Use Plan intends more intense and dense uses along this stretch of Wedington to be concentrated around the node of the Broyles Avenue/Wedington Drive intersection, not along the entire 800-foot street frontage of this site. The applicant's proposal is not consistent with the Future Land Use Plan designation. This proposal extends the potential for non-residential, commercial, and multi-family uses along the entire property frontage at a depth of approximately 300 feet deep. This shape of the boundary appears to encourage a highway commercial strip center pattern which is not consistent with the City's land use planning objectives. With the recent adoption of City Plan 2030 less than a year ago, there was discussion and a modification to the Future Land Use Plan map to reduce the area of this particular site that was classified as City Neighborhood area. The boundary of City Neighborhood area on City Plan extends down Broyles Avenue approximately 700 feet to encourage the more intense and dense uses to allow for the potential of a squareback street and a more traditional neighborhood commercial pattern instead of a commercial strip center pattern. The proposed rezoning would allow commercial and multi-family dwellings along the entire Wedington frontage rather than limit these more intense uses in a compact pattern at the busier corner location. This is not consistent with the Guiding Policies for City Neighborhood Areas. The intent is not to have one continuous strip of commercial development along arterials/highways, but rather to have defined nodes primarily at corner locations, and transition in the land use transect along the corridor consistent with City Plan Goal 3 to "...make traditional town form the standard." Additionally, the proposal to rezone 22.60 acres of undeveloped pasture on the edge of the developed area of the City to RSF-4 could encourage a sprawling development pattern in conflict with some of the primary goals of City Plan 2030:

Goal 2: We will discourage suburban sprawl

Goal 3: We will make traditional town form the standard

The RSF-4 development pattern is a suburban zoning district (not traditional) that generally yields a gross density of approximately 2.5 units per acre. This is not consistent with the intent of Residential Neighborhood Areas to have a variety of housing types. Further, the RSF-4 adjacent to CS is a rather abrupt

transition of land uses that may result in some compatibility issues as the property develops in the future. Staff feels that this rezoning proposal is not consistent with the overriding land use plan of the City or the Future Land Use Plan and recommends denial of the request.

2. A determination of whether the proposed zoning is justified and/or needed at the time the rezoning is proposed.

Finding:

The proposed zoning is needed at this time as the existing R-PZD zoning has expired and the property is unable to be developed in any manner, including minor applications such as a lot split or single family residence, until the expired PZD zoning is revoked and a new zoning district is assigned.

3. A determination as to whether the proposed zoning would create or appreciably increase traffic danger and congestion.

**Finding:** 

The proposed rezone would not appreciably increase traffic over the existing R-PZD zoning that permitted up to 382 residences and 100,390 square feet of noncommercial space. However the R-PZD has fully expired and cannot be developed. The proposed zoning would certainly increase traffic over that existing on the largely undeveloped property. However, given this site's location at the intersection of a Principal Arterial roadway (Wedington) and a Minor Arterial (Broyles Avenue) at the site's northwest corner; the street infrastructure can safely accommodate increased traffic with street improvements required at the time of development. It should be noted that a traffic signal is anticipated at the intersection of Broyles/Wedington, and a condition of approval for the Woodstock R-PZD was payment of an assessment towards the installation of that signal. 46<sup>th</sup> Avenue is located along the site's eastern frontage is a Collector Street.

4. A determination as to whether the proposed zoning would alter the population density and thereby undesirably increase the load on public services including schools, water, and sewer facilities.

Finding:

Increased load on public services were taken into consideration and recommendations from the Engineering, Fire, and Police Departments and are included in this report. The proposed zoning change to Community Services and RSF-4 should not have an adverse impact on public services with improvements required for development.

5. If there are reasons why the proposed zoning should not be approved in view of considerations under b (1) through (4) above, a determination as to whether the proposed zoning is justified and/or necessitated by peculiar circumstances such as:

C. 5 RZN 12-4108 (4847 W. Wedington Dr./Bank of Wynne) Page 16 of 32

- a. It would be impractical to use the land for any of the uses permitted under its existing zoning classifications;
- b. There are extenuating circumstances which justify the rezoning even though there are reasons under b (1) through (4) above why the proposed zoning is not desirable.

Finding: Not applicable. Staff recommends denial of the request.

### PROPOSED ZONING

### 161.07 District RSF-4, Residential Single-Family - Four Units Per Acre

- (A) *Purpose.* The RSF-4 Residential District is designed to permit and encourage the development of low density detached dwellings in suitable environments, as well as to protect existing development of these types.
- (B) Uses.
  - (1) Permitted uses.

Unit 1	City-wide uses by right	
Unit 8	Single-family dwellings	
Unit 41	Accessory dwellings	

### (2) Conditional uses.

Unit 2	City-wide uses by conditional use permit
Unit 3	Public protection and utility facilities
Unit 4	Cultural and recreational facilities
Unit 5	Government facilities
Unit 9	Two-family dwellings
Unit 12	Limited business
Unit 24	Home occupations
Unit 36	Wireless communications facilities
Unit 44	Cottage Housing Development

### (C) Density.

	Single-family dwellings	Two-family dwellings
Units per acre	4 or less	7 or less

### (D) Bulk and area regulations.

	-	
	Single-family	Two-family
	dwellings	dwellings
Lot minimum width	70 ft.	80 ft.
Lot area minimum	8,000 sq. ft.	12,000 sqft.
Land area per dwelling unit	8,000 sq. ft.	6,000 sq. ft.
Hillside Overlay District Lot minimum width	60 ft.	70 ft.
Hillside Overlay District Lot area minimum	8,000 sq. ft.	12,000 sqft.
Land area per dwelling unit	8,000 sq. ft.	6,000 sq. ft.

### (E) Setback requirements.

Front	Side	Rear	
15 ft.	5 ft.	15 ft.	

### (F) Building height regulations.

 $G:\ETC\Development\ Services\ Review\2011\Development\ Review\11-3807\ RZN\ SW\ Corner\ of\ Razorback\ Rd\_15th\ St\ (Champion\ Club\ Condo's)\03\ Planning\ Commission\05-09-2011\Comments\ and\ Redlines$ 

Building Height Maximum	45 ft.

Height regulations. Structures in this District are limited to a building height of 45 feet. Existing structures that exceed 45 feet in height shall be grandfathered in, and not considered nonconforming uses, (ord. # 4858).

(G) Building area. On any lot the area occupied by all buildings shall not exceed 40% of the total area of such lot.

(Code 1991, §160.031; Ord. No. 4100, §2 (Ex. A), 6-16-98; Ord. No. 4178, 8-31-99; Ord. 4858, 4-18-06; Ord. 5028, 6-19-07; Ord. 5128, 4-15-08; Ord. 5224, 3-3-09; Ord. 5312, 4-20-10; Ord. 5462, 12-6-11)

### 161.19 Community Services

- (A) Purpose. The Community Services district is designed primarily to provide convenience goods and personal services for persons living in the surrounding residential areas and is intended to provide for adaptable mixed use centers located along commercial corridors that connect denser development nodes. There is a mixture of residential and commercial uses in a traditional urban form with buildings addressing the street. For the purposes of Chapter 96: Noise Control, the Community Services district is a commercial zone. The intent of this zoning district is to provide standards that enable development to be approved administratively.
- (B) Uses.
  - (1) Permitted uses.

Unit 1	City-wide uses by right
Unit 4	Cultural and recreational facilities
Unit 5	Government facilities
Unit 8	Single-family dwellings
Unit 9	Two-family dwellings
Unit 10	Three-family dwellings
Unit 13	Eating places
Unit 15	Neighborhood Shopping goods
Unit 18	Gasoline service stations and drive-
	in/drive through restaurants
Unit 24	Home occupations
Unit 25	Offices, studios and related services
Unit 26	Multi-family dwellings
Unit 44	Cottage Housing Development

Note: Any combination of above uses is permitted upon any lot within this zone. Conditional uses shall need approval when combined with pre-approved uses.

### (2) Conditional uses.

Unit 2	City-wide uses by
	conditional use permit
Unit 3	Public protection and utility facilities
Unit 14	Hotel, motel and amusement services
Unit 16	Shopping goods
Unit 17	Transportation, trades and services
Unit 19	Commercial recreation, small sites

G:\ETC\Development Services Review\2011\Development Review\11-3807 RZN SW Corner of Razorback Rd\_15th St (Champion Club Condo's)\03 Planning Commission\05-09-2011\Comments and Redlines

Unit 28	Center for collecting
	recyclable materials
Unit 34	Liquor stores
Unit 35	Outdoor music establishments
Unit 36	Wireless communication facilities*
Unit 40	Sidewalk Cafes
Unit 42	Clean technologies

- (C) Density. None
- (D) Bulk and area regulations.
  - (1) Lot width minimum.

Dwelling	18 ft.	
All others	None	

- (2) Lot area minimum. None
- (E) Setback regulations.

Front:	The principal façade of a building shall be built within a build-to zone that is located between 10 feet and a line 25 feet from the front property line.
Side and rear:	None
Side or rear, when contiguous to a residential district:	15 feet

- (F) Height regulations. Maximum height is 4 stories or 56 feet which ever is less.
- (G) Minimum buildable street frontage. 65% of the lot width.

(Ord. 5312, 4-20-10; Ord. 5339, 8-3-10; Ord. 5462, 12-6-11)

### 166.06 Planned Zoning District (PZD)

- (L) Revocation.
  - (1) Causes for revocation as enforcement action. The Planning Commission may recommend to the City Council that any PZD approval be revoked and all building or occupancy permits be voided under the following circumstances:
    - (a) Building permit. If no building permit has been issued within the time allowed.
    - (b) Phased development schedule. If the applicant does not adhere to the phased master development plan schedule as stated in the approved development plan.
    - (c) Open space and recreational facilities. If the construction and provision of all common open spaces and public and recreational facilities which are shown on the final plan are proceeding at a substantially slower rate than other project components.
      - Planning staff may report the status of each ongoing PZD at the first regular meeting of each quarter, so that the Planning Commission is able to compare the actual development accomplished with the approved development schedule. If the Planning Commission finds that the rate of construction of dwelling units or other commercial or industrial structures is substantially greater than the rate at which common open spaces and public recreational facilities have been constructed and provided, then the Planning Commission may initiate revocation action or cease to approve any additional final plans if preceding phases have not been finalized. The city may also issue a stop work order, or discontinue issuance of building or occupancy permits, or revoke those previously issued.
  - (2) Procedures. Prior to a recommendation of revocation, notice by certified mail shall be sent to the landowner or authorized agent giving notice of the alleged default, setting a time to appear before the Planning Commission to show cause why steps should not be made to totally or partially revoke the PZD. The Planning Commission recommendation shall be forwarded to the City Council for disposition as in original approvals. In the event a PZD is revoked, the City Council shall take the appropriate action in the city clerk's office and the public zoning record duly noted.
  - (3) Effect. In the event of revocation, any completed portions of the development or those portions for which building permits have been issued shall be treated to be a whole and effective development. After causes for revocation or enforcement have been corrected, the City Council shall expunge such record as established above and shall authorize continued issuance of building permits.

Date 4/24/12

Jeremy Pate Zoning and Development Director City of Fayetteville 113 W. Mountain Fayetteville, Arkansas 72701

Dear Director Pate,

This document is in response to the request comments on proposed RZN 12-4108 (4847 W. Wedington Drive / Bank of Wynne, 438) submitted by Bates and Associates for property located at 4847 W. Wedington Drive.

It is the opinion of the Fayetteville Police Department that this RZN will not substantially alter the population density, and will not create an appreciable or undesirable increase in the load on police services. This will not create an appreciable increase in traffic danger and congestion.

Sincerely,

Captain William Brown Fayetteville Police Department



91 W. Colt Square Suite 3/ Fayetteville, AR 72703 PH: 479-442-9350 \* FAX: 479-521-9350 www.nwabatesinc.com

April 25, 2012

Planning Commission City of Fayetteville 113 West Mountain Fayetteville, AR 72701

RE: First National Bank of Wynne Wedington Property Rezoning

Dear Commissioners,

This letter is to fulfill the requirements of item 5 on the rezoning application. We are proposing to rezone the property from RPZD to CS and RSF-4.

- a. Current property owner: First National Bank of Wynne.; there are no pending sales.
- b. The zoning change is needed in order to bring the property that fronts Wedington Drive to a more conforming use than what the residential zoning allows. The zoning change is needed on the back portion in order to replace the expired RPZD with a more conforming RSF-4 zoning.
- c. With both commercial and residential development expanding to the West along Wedington, this property should conform with surrounding properties in terms of land use, traffic, appearance, and signage.
- d. A 30" sewer main is located West of the property. An 18" water main is located on the site along the north, as well as a 12" water main along Broyles Ave., and an 8" main along 46<sup>th</sup> Ave.
- e. This property conforms with the City's future land use plan for this area.
- f. The zoning change is needed in order to update the expired RPZD and get the property out of "Zoning Limbo."
- g. The rezoning from RPZD to CS and RSF-4 will increase traffic but with Broyles Ave. on the West and N. 46<sup>th</sup> Ave. in the East, access management will decrease the potential for danger and congestion.
- h. The proposed commercial zoning will reduce the population density should decrease the load on public services. The proposed residential zoning will conform with all neighboring properties and should not cause an undesirable increase the load on public services.
- i. Since the current RPZD zoning has expired, it is not possible for the new owner to use the existing property. Due to the location and nature of construction along Wedington, Community Services and RSF-4 zoning appears to be a more appropriate use for the site.

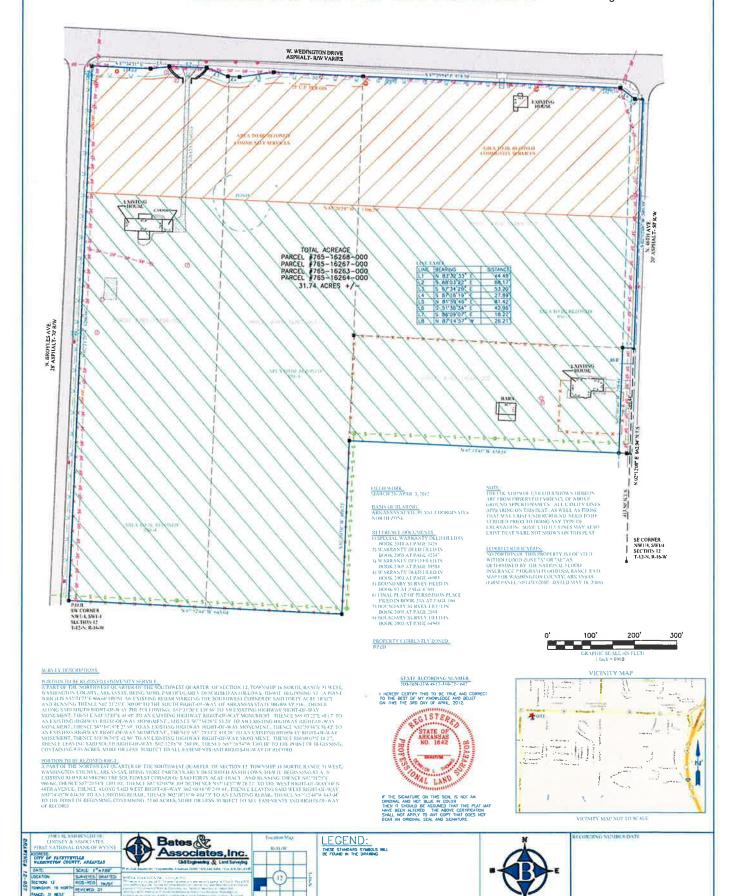
If you have any questions or require additional information, please feel free to call.

Sincerely,

Bates & Associates, Inc.

RZN 12-4108 (4847 W.) Wedington Dr./Bank of Wynne) Page 23 of 32

### **REZONING EXHIBIT**



Existing Zoning (Expired) Woodstock R-PZD 07-257 pg. 1 of 5 PHASE 4: Permits will be pulled within four years of approval. Construction PHASE 6: Permits will pulled within six years of approval. Construction will PHASE 5: Permist will be pulled within five years of approval. Construcion Counsel approval. Construction will be completed within eight years of PHASE 7: Permist will be pulled within seven years of Fayetteville City AERIAL VIEW OF THE WOODSTOCK COMMUNITY will be competed within five and one half years of approval. will be completed within six and one half years of approval. be completed within seven and one half years of approval. approval in seven phases to span over the next eight years. impleted within two and one half years of approval I be pulled within one year of city consel approval. be pulled within two years of Fayetteville City EVELOPMENT PHASING

C. 5 RZN 12-4108 (4847 W. Wedington Dr./Bank of Wynne) Page 24 of 32

Woodstock Community

PZD-Large Scale Development PZD-Master Development Plan

ock-Broyles Land Development

Inprovements to the west side of 46th Ave. will

be pulled within three years fo Fayetteville City

by: Appian Centre for Design & TSW

# PLANNING AREA 1 - MIXED USE DEVELOPMENT

### Description

These mixed-use planning areas are designed to create small scale commercial frontages with loft style spaces over the first floor of retail. While most buildings will be 4 stories, a select Severfont character will create a main street pedestrianfriendly environment. These buildings are comprised of wide sidewalks in front to help separate the pedestrian from the street thoroughfare. The five large buildings have been carefully street deges and to conceal the interior parking. Retail, local street edges and to conceal the interior parking. Retail, local service, cultural business, restaurants, and office suites are upper floors are designed for attainable residential partments/condoss. Street facing facades help frame the street.

At least 75% of the front edge of the lot will have a building, and 60% of this required building frontage must be at the "build to line". Several mixed-use buildings will have urban loft - like apartments in the upper floors.

### Permitted Uses

Unit 1 City wide uses by right
Unit 5 Government facilities
Unit 12 Offices, studios and related services
Unit 13 Reighborhood shopping goods
Unit 15 Shopping goods
Unit 17 Trades and Services
Unit 19 Commercial recreation, small sites
Unit 24 Home occupation
Unit 25 Professional offices
Unit 35 Liquor store

## B. Conditional Uses

Multi family dwellings

Unit 26

Unit 2 Cut-wide uses by conditional use permit Unit 4 Cultural and recreational facilities Unit 14 Hotel, motel, amusement facilities Unit 17 Trades and services

Unit 29 Dance halls
Unit 35 Outdoor music establishments

Olient: Nock-Broyles Land Development

Prepared by: Appian Centre for Design & TSW

Unit 40 Sidewalk Cafes

C. Residential density/Non-residential Intensity Acceage

Residential Density
Dwelling units
Density (units/acre)
17.74
Non-residential Intensity

Sq.ft. of Non-residential 98,747 sq.ft.
Intensity (sq.ft./acre) 9,522.4sq.ft./acre

D. Lot Width Minimum Not Applicable E. Lot Area Minimum Not Applicable F. Land Area per Dwelling Unit
No Bedroom 670 Sq. R minimum
One Bedroom 850 Sq. R minimum
Two or more bedroom 1000 Sq. R minimum

G. Setback Requirements
Front - from Right of Way
Wedington - from City Right of Way
Broyles Ave - from City Right of Way
30 ft.
99th Ave - from City Right of Way
Sear - From City Right of Way
Soft.
Side-

Encroachments Into Setbacics

There will be no encroachments into right-of-ways. Covered entries, stairs, stoops bay windows etc. are allowed up to 8' within setbacks. At the second and fourth level of buildings, encroachments in the form of balconies and bay windows are encouraged, but shall not exceed 6' into the setback. Encroachments will comply with all applicable City Building Codes.

H. Height Regulations
Shall not exceed four stories except on facades with underground
parking garage entrances. Building height on the northern half
of buildings B, E, and G and the east half of building I shall not
exceed 50' and three floors. The remaining halves of these

buildings shall not exceed 62' In height or four floors. Buildings F shall not exceed three stories or 50'.

I. Building Area Shall not exceed 90% of Planning Area  Landscaping Landscaping as indicated on the Master Development Plan and Landscaping Plan is required as part of this PZD.

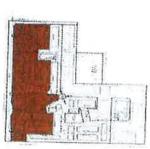
K. Parking In accordance with the unite

In accordance with the Unified Development Code

L. Architectural Design Standards
Architectural Design Standards - Material to be brick, stucco
masonry, siding, wood trim shingles, aluminum dad window
systems (see typical elevation). Dwellings shall not turn a rear
facides to a public street and shall utilize articulation including
windows, entries/doors, etc. to front public streets. Structures
shall be constructed consistent with the architectural elevations
presented in the PZD booklet.

M. Signage In accordance with the Unified Development Code Commercial design standards.

Part of Phase 1,2, & 3





# Woodstock Community

PZD-Large Scale Development PZD-Master Development Plan

### Existing Zoning (Expired) Woodstock R-PZD 07-2576

## pg. 3 of 5

# E. Lot Area Minimum

F. Land Area per Dwelling

PLANNING AREA 2 - TOWNHOUSES

Description	
The building prototype in PA2 is designed to accommodate people who wish to own single family residential, attached townhouses. This type of townhouses is ideal for promoting a mix of residents of diverse ages and economic situations. Townhouses will be a minimum of 18 feet wide with varying depths. The preferred setback for the units from the right of way line will be 5 feet with some variance allowed, though all areas within the front setback, regardless of size, will feature a small entry space treated with a combination of low shrubs, groundcover and pavers.	

Three or more Bedroom 1,000 sq.ft.

Two Bedroom 1,000 sq.ft. One Bedroom 800 sq.ft.

G. Setback Requirements

Broyles Ave.

49th Ave

outdoor space. Parking for the residents is located at the rear of of three feet. These encroachments, combined with facades of the buildings in alley-loaded garages, while visitors and guests two to three stories in height, will create an intimate sense of Porches, stoops, balconies, bay windows, chimneys and stairs may encroach into the front setback to a maximum distance will be allowed to park on-street in front of the units.

City wide uses by right Multi family dwellings Permitted Uses Unit 1: Unit 26: ď

Neighborhand shopping goods Professional offices Home occupations Conditional Uses Sidewalk cafes Unit 15: Unit 24: Unit 25: Unit 40:

13.76 units/ac. Residential Density 7.56 ac. Dwelling units 104 Acreage Density

D. Lot Width Minimum Multi Family 20'

windows, entries/doors, etc. to front, public streets. Structures shall be constructed consistent with the architectural elevations facades to a public street and shall utilize articulation Including systems (see typical elevation). Dwellings shall not turn a rear masonry, siding, wood trim shingles, aluminum dad window Architectural Design Standards - Material to be brick, stucco Architectural Design Standards and concepts presented in the PZD booklet.

In accordance with the Unified Development Code for multi family residential areas. M. Signage

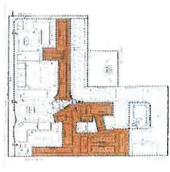
5.f. 30.f. 20.f. 0 0 14 14

Due to alley condition and site constraints

Rear -Side -

Townhouse blocks 11 through 14

Part of Phase 2, 4, 5, and 6



# Woodstock Community

PZD-Large Scale Development PZD-Master Development Plan

Encroachments

No encroachments will be allowed into right-of-ways. Encroachments such as porches, covered entries, balconies, stairs, stoops bay windows etc. are allowed up to 6' within setbacks (Note: All Encroachments will comply with all applicable City Building Codes). when setbacks are greater than 15'.

H. Height Regulation Shall not exceed 45 Pt.

Landscaping as indicated on the Landscaping Plan is required as part of this PZD. J. Landscaping None

**Building Area** 

Parking for residents shall be located off alleys in two-car garages. The number of parking spaces provided in this planning area will Off-street parking may be located in shared parking districts. On-Street parking is permitted on most public streets. Visitor parking shall be located on streets or in lots. comply with city code. Parking

Cilent; Nock-Broyles Land Development Prepared by; Appian Centre for Design & TSW

Existing Zoning (Expired)
Woodstock R-PZD

07-2576 pg. 4 of 5 C. 5 RZN 12-4108 (4847 W. Wedington Dr./Bank of Wynne) Page 27 of 32

# PLANNING AREA 3 - SINGLE FAMILY

Single Family

22.5 ft.

E. Lot Area Minimum Single Family 3000 sq.ft. F. Land Area per Dwelling Single Family 3000 sq.ft.

streetscape scene and provide easy, walkable access to enjoying

This planning area is designed to promote a charming

Description

the nearby community building, greenspace, and nearby offices

and commercial center. Medium-sized, single-family lots will be

40 x 90 feet on average. Garages will be serviced from alley

These homes will face directly onto public streets with rear alley

parking is provided on public streets for residents' visitors.

ways with allowances for zero lot line garages, while on-street

G. Setback Requirements Broyles Ave. -

0 8 7 7 7 49th Ave. -Lot 7-Side -Rear -

H. Height Regulation Shall not exceed 40 Pt.

40 x 90 feet on average. On-street parking is provided on public

streets for residents' visitors. A build to line will be established

sense of outdoor space along the community's sidewalks. An urban residential character will thus be created, serving to be

the neighborhood together as a pedestrian friendly space.

Permitted Uses

similar distances from the right-of-way, creating an intimate in the covenants for this neighborhood so homes will have

greenspace, and offices. Medium-sized, single-family lots will be

streetscape scene and provide easy, walkable access to enjoying

This planning area is designed to promote a charming

the nearby community building, greenspace, commercial center,

**Building Area** Building Area
 Shall not exceed 80%

Landscaping as indicated on the Master Development Plan and Landscaping Plan is required as part of this PZD Landscaping
 In accordance with the Fayetteville Landscape Ordinance.

K. Parking Will be in accordance with the Unified Development Code

City-wide uses by conditional use permit

Conditional Uses

Home occupations

Detached Second Dwelling Units Residential Density

Unit 24:

54 6.46 units/ac. 8.36 ac.

Acreage Density S

Lot Width Minimum

City wide uses by right Single-family dwellings

shall be constructed consistent with the architectural elevations facades to a public street and shall utilize articulation Including windows, entries/doors, etc. to front, public streets. Structures systems (see typical elevation). Dwellings shall not turn a rear masonry, sidlng, wood trim shingles, aluminum clad window Architectural Design Standards - Material to be brick, stucco Architectural Design Standards and concepts presented in the PZD booklet.

₫

M. Signage

In accordance with the Unified Development Code for single family residential areas,



Part of Phase 7

Woodstock Community

PZD-Large Scale Development PZD-Master Development PID-Master Development Plan

Prepared by Applan Centre for Design & TSW Client: Nock-Broyles Land Development

### 33

# PLANNING AREA 4 - CIVIC BUILDING AND WOODSTOCK PARK

### Description

and possibly, a post office and swiming pool. Possible occupants include the office of the Property Owners Association (POA), for residents of the neighborhood. Sighted to be a focal anchor for the community, with cultural and recreational facilities, offices, The Civic Building enourages a sense of belonging among Woodstock Community.

Integral to the Civic Building, the Woodstock Park area provides neighborhood, as opposed to simply being space that's left over flexibility for outdoor recreation, gatherings, block parties and neighborhood events. The park greens, gazebos and civic Woodstock park is planned to serve as a focal point of the building allow neighbors to interact on a day to day basis. once the buildings are finished.

Permitted Uses

Offices, studios and related offices Commercial recreation, small sites A. Pe Unit 12 Unit 19

Conditional Uses

City-wide uses by conditional use permit Cultural and recreational facility Unit 4

Eating Place Unit 13

1650 sqft. 494.01 sqft./acre C. Non-residential Intensity Acreage Non-residential Area intensity

Lot Width Minimum

E. Lot Area Minimum N/A

F. Land Area per Dwelling

Setback Requirements

Height Regulation H. Height Regular Shall not exceed 35 Ft.

**Building Area** 

Landscaping as indicated on the Master Development Plan and Landscaping Plan is required as part of this PZD Landscaping In accord with the Fayetteville Landscape Ordinance.

K. Parking Parking will be located on streets, and in accord with the Unified Development Code

and shall utilize articulation including windows, entries/doors, etc. systems. Structure shall not turn a rear facades to a public street to front, public streets. Structures shall be constructed consistent with the architectural elevations and concepts presented in the Architectural Design Standards - Material to be brick, stucco masonry, siding, wood trim shingles, aluminum dad window 2D booklet

M. Signage

residential areas.



Woodstock Community

PZD-Large Scale Development PZD-Master Development Plan

Client: Nock-Broyles Land Development Prepared by Appian Centre for Design & TSW

Architectural Design Standards

In accordance with the Unified Development Code for single family

Part of Phase 1,5,6, and 7

RZN12-4108

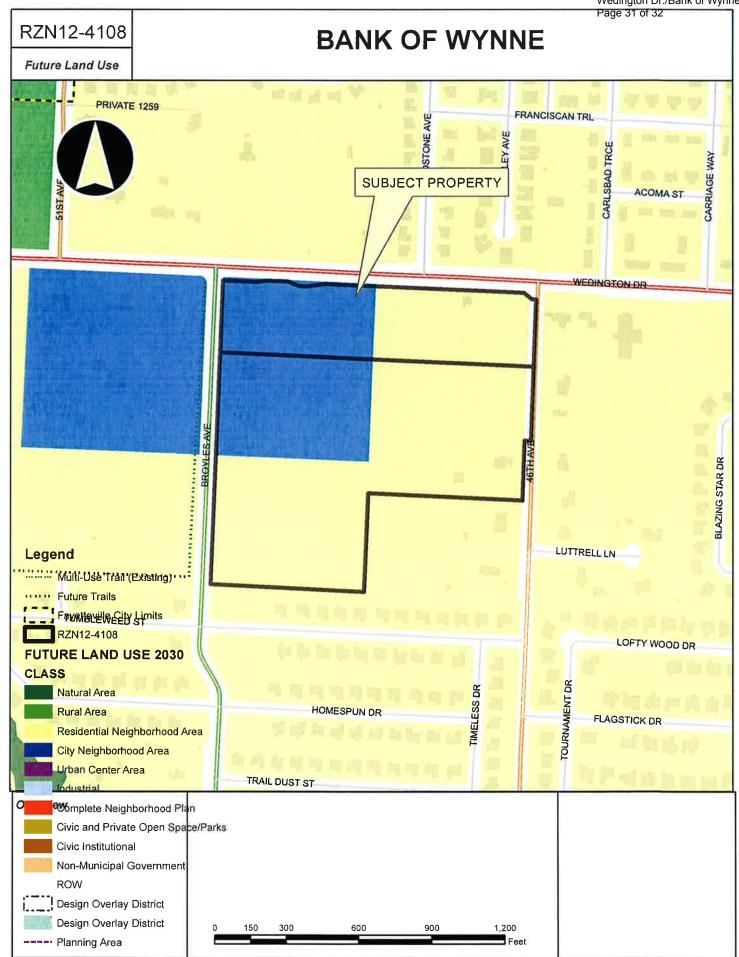
Current Land Use

### **BANK OF WYNNE**



RZN 12-4108 (4847 W. Wedington Dr./Bank of Wynne) Page 30 of 32 RZN12-4108 **BANK OF WYNNE** Close Up View TRINITY DR RENEE CT CANNONDALEDR PRESCOTT ST 1259 FRANCISCAN TRL CARLSBAD TRCE RSF-4 CARRIAGE WAY SUBJECT PROPERTY ACOMA ST RT-12 RMF-24 WEDINGTON DE C-1 R-O BROYLES AVE RPZD BLAZING STAR DR LUTTRELL LN TUMBLEWEED ST Legend TIMELESS DR .............. Multi-Use Trail (Existing) Future Trails HOMESPUN DR FLAGSTICK DR Fayetteville City Limits RZN12-4108 Footprints 2010 Hillside-Hilltop Overlay District Design Overlay District Design Overlay District 500 1,000 125 250 750

----- Planning Area



Miles